

A
DISSERTATION
SHEWING THAT THE
HOUSE OF LORDS
IN
CASES OF JUDICATURE
ARE BOUND BY PRECISELY THE SAME
RULES OF EVIDENCE,
AS ARE OBSERVED BY ALL OTHER COURTS;
WITH AN
APPENDIX
CONTAINING SOME FURTHER OBSERVATIONS ON THE
EFFECT OF A DISSOLUTION OF PARLIAMENT
UPON AN UNFINISHED IMPEACHMENT.

Legum idcirco omnes servi sumus, ut liberi esse possimus. Cic.

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C A M B R I D G E,

Printed by J. ARCHDEACON Printer to the UNIVERSITY;

And sold by Messrs. MERRILL, LUNN, and NICHOLSON,
Cambridge; and J. DEIGHTON, Holborn, J. STOCKDALE,
Piccadilly, and R. BLAMIRE, Strand, London.

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DISCUSSION

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TO
SIR JOHN SCOTT, KNIGHT,
HIS MAJESTY'S SOLICITOR GENERAL,
THIS DISSERTATION
IS
WITH GREAT RESPECT
INSCRIBED
BY HIS MOST OBEDIENT,
AND MUCH OBLIGED,
HUMBLE SERVANT,
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DISSERTATION, &c.

IN a Pamphlet, which the Author published in the course of last winter containing the result of his enquiries concerning the effect of a dissolution of parliament upon an unfinished impeachment, the following observations were introduced.

“ Since the commencement of the present Impeachment, a monstrous doctrine has been urged, which, if established, would arm the House of Lords with a despotic power, and might eventually prove fatal to our liberty and constitution; which is, that they are not bound, like inferior courts, by the rigid and inflexible rules of evidence,

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but

but may admit, at their discretion, any species of information which they may think necessary for the investigation of truth.

“ But I trust that the Lords will always have wisdom and virtue to reject such pernicious propositions, and will remember that, in their character of judges, it is their province *jus dicere*, and not *jus dare*.*

“ The rules of evidence, like the rules of morality, are presumed to be founded in the best sense possible, in reason and wisdom matured and confirmed by the experience of ages; and, in all criminal proceedings, both in the highest and lowest courts, whether at the Quarter-sessions, or in the High Court of Parliament,

and

“ * This may be thought to be expressed with an unbecoming vehemence. It is a doctrine which I have frequently been obliged to reprobate among the circle of my friends; and I introduce it here, to enforce that universal principle, that the spirit and substance of English liberty consist in the strict adherence to rules and the letter of the law; and the more we introduce of arbitrary discretion, the more we shall approximate to the detestable maxims of the Eastern Governments.”

and in the Court of the Lord High Steward, they are, and ought to be precisely the same.

“ And my Lord Coke solemnly cautions Parliaments ‘ * to leave all causes to be measured by the golden and straight metwand of the Law, and not by the uncertain and crooked cord of discretion.”

“ But though each of the two Houses of Parliament may do many acts, from which there is no remedy or appeal, yet I trust that they will always have such a conscientious regard to the extent of their privileges and jurisdiction, that they will never adopt the maxim, That they can do no wrong,—because they can do wrong with impunity.”

Sometime subsequent to the publication of that Pamphlet the author was surprized to hear that a gentleman of the first celebrity for talents in this Country had declared

“ * Inst. 41.”

clared he could not suffer so erroneous and dangerous a doctrine to pass unnoticed, especially as it came from one, whose duty it was to instruct the rising generation in the true principles of the Law and Constitution of England, and that in a speech of considerable length he had endeavoured to prove and establish that the House of Lords are not bound by the Laws of Evidence like other Courts.*

I am not insensible of the honour to be thought of sufficient consequence that any error of mine should deserve the animadversions and correction of one, who is regarded as a Pillar of State, and whose peculiar and anxious care it has long been to provide, *Ne quid respublica detrimenti capiat.*

But the zealous and faithful centinel, who would shed his best blood in the defence of the Citadel, may know little of its

* Vide the debates of the House of Commons in the Morning Chronicle of the 15th of February, 1791.

its internal Structure, or how each part contributes to the security and happiness of the whole.

The imputation of ignorance and temerity in denying the truth of a proposition, which he has always heard with astonishment, and the apprehension of danger to the community, if it is false, when sanctioned by a name of such respectability, have induced the author to compile this dissertation, and to obtrude his opinion once more upon the public.

It would not have been delayed so long, if a variety of engagements and avocations had not obliged him to suspend his attention to the subject.

It is perhaps a melancholy consideration to this Country, that men of the greatest abilities generally imagine that they can comprehend the most important of all sciences by intuition, and that they possess more refined and exalted ideas of law and justice

justice than those, who are daily concerned in the administration of them; for it has been a common custom of late to ridicule the authority of our profession, and to pronounce that whatever we presume to suggest is nothing but special pleading and Old Bailey practice.*

But those who are firm in their principles,

* Far be it from me to treat such important departments of the Law of England with disrespect. When forms are essential to the administration of Justice, the distinction between form and substance is idle and superfluous. Forms are the scales, without which justice could not equally be distributed, if these were disregarded, uncertainty and confusion would be inevitable. But when forms cease to answer the ends proposed, they ought to be altered by Parliament, our judges cannot legislate.

With regard to the Old Bailey, tho' I have never had occasion to attend there professionally, yet I can declare that I have never heard that any thing was attempted by the gentlemen of the profession who practise there, which the severest of the Judges would decline, if he were at the bar, and the case required it. And as a learned Recorder and his Majesty's Judges preside upon the bench, and the prisoners are tried by respectable juries from the city of London according to the Law of England, one may fairly conclude that justice is administered there with as much purity as in any Court under Heaven.

ciples, and steady to their purpose will never sacrifice the Liberty of their Country to the popularity of the day, or cut the law of England, like a birth-day suit to the fashion of the times.

We must bear patiently to be taunted with our inferiority in every debate, in which from our profession it is expected we should excel — We have not the choice which Dr. Johnson in his younger years was eager to adopt, “When I was a boy,” says he, I used always to chuse the wrong side of a debate, because most ingenious things, that is to say, most new things could be said upon it.”

An Orator, who is not confined by the rules and authorities of law, can find a thousand entertaining arguments to support what he has advanced, and by appealing to the passions and good sense of his audience, he is sure to conciliate the favour and applause of the vulgar and undiscerning.

But

But the lawyer must rely entirely upon his case and his authority, which though it sometimes may be absurd and *perquam durum*, yet will admit of one argument sufficiently convincing with men of sense, that it is the *lex scripta* or the law of the land. Of late we have forgot those venerable records, which my Lord Coke says it cheers one to think of, and which are the noble declarations of the rights of Englishmen.

But let us ever remember that in the first of our written laws, we find

Nullus Liber Homo capiatur vel imprisonetur aut disseisnatus de libero tenemento suo, vel libertatibus, vel liberis consuetudinibus suis, aut utlagetur, aut exulet aut aliquo modo destruat, nec super eum ibimus, nec super eum mittimus nisi per LEGALE JUDICIUM PARIUM SUORUM VEL PER LEGEM TERRÆ.

Who that has the spirit of an Englishman can read this without involuntarily pressing

pressing his hand upon his heart, and imprecating the vengeance of heaven upon the violators of it. — Notwithstanding the coarseness of the language, how poor and feeble is the *verbiage* of the modern declarations of rights, compared with this first Great Charter of the liberties of Englishmen. — But it has been discovered that our ancestors have been guilty of a gross error, and what they thought they had transmitted to us as a treasure, is in fact an incumbrance and a nuisance. For how can the *Lex Terræ* be consistent with reason, justice, or liberty, which would put an end to a trial, that had continued three years, or which would confine the prosecution of that trial to the narrow rules of evidence observed in the inferior courts. — Those, who are unwilling to admit that the House of Lords upon the present occasion should be tied down to laws and rules, seem to have an illustrious instance for their argument,

“ I beseech you
Wrest once the laws to your authority,
To do a great right, do a little wrong.”

B

But

But Shakespeare, that great master of nature, (and the best governments are most conformable to nature,* or to the particular circumstances under which men are placed by nature) will always be found to make his best and wisest characters express the truest and justest sentiments of law, liberty, and government — He firmly and boldly answers, and in the character too of a lawyer —

It must not be, there is no power in Venice
Can alter a decree established —

'Twill be recorded for a precedent,
And many an error by the same example
Will rush into the state — it cannot be,

One of the great sources of liberty is the certainty of the law, in which the subject can

* It is not my intention to make any insinuation in favour of that contemptible expression *The Rights of Man*, which in my humble opinion is disgraceful to the theory and philosophy of an enlightened people — It leaves a convenient ambiguity to sedition, to interpret it either the rights of a savage or a civilized man, and in one sense at the least it is equally subversive of the best governments as the worst — When men flock together, government is as necessary and as natural to the state of man, as raiment and habitations.

can repose with confidence and security, as he foresees the certain consequences of all his actions.

It is the peculiar characteristic of the English government to abhor discretion, which is equally slavery, whether it is pronounced by one, or the majority of 700. A power to dispense with law is alike dangerous and detestable, whether it is vested in the King, or any other part of the government less than the supreme power of the state collected in the King, Lords, and Commons.

No sentiment has yet been uttered in or before the National Assembly of France more worthy of a great and a free people than this, viz. *Let the track of the Law be pursued though it should lead over burning ploughshares**.

This

* A declaration made before the National Assembly by the Citizen Soldiers of Sainte Opportune, Oct. 7, 1791.

This noble maxim I should wish to have written in conspicuous characters in every court and place in the kingdom, where legal judgments and resolutions are to be pronounced.

We are frequently entertained by eloquent declamations upon liberty and substantial justice, but the enthusiasm of the orator is apt to hurry him beyond the bounds of utility, and the practicability of human affairs. He can paint the distant landscape in all the colouring and beauty of art and nature, but he cannot find his way to those pleasing objects before his eyes, of which he gives us so agreeable a representation.

I should have imagined previous to any investigation of the question, that, in a country governed by equal laws, no proposition could be more simple and evident than this, viz. that the guilt and innocence of every subject must be manifested by the same *media* of proof, or by the same rules
of

of evidence — And that one might have been warranted in closing the controversy by declaring that *contra negantem principia non est disputandum*. When a proposition is so clear, that no clearer proposition can be brought in support of it, it is self-evident and incapable of demonstration; for all human reasoning is a gradual progression from undeniable truths or by certain steps to what without such aid would be uncertain and obscure.

And nothing can be more irksome to an author than to be obliged to undertake the proof of a doctrine, of which he hardly conceives a doubt can be entertained, as he must necessarily apprehend, that he will incur the imputation of puerility and frivolity, or insult the understanding of his reader.

Before I proceed to the consideration of the law of evidence, which is perhaps the most beautiful and philosophical branch of English jurisprudence, I think it not foreign

foreign to my purpose, to give a short explanation of the policy of laws, and the general rules, which are essential to the administration of public justice.

It has been asked *Vir bonus est quis?* and it was answered by one unacquainted with the distinction between the private practice of morality, and the public administration of justice:

Qui consulta patrum, qui leges juraque servat,
and therefore it might justly be replied,

Sed videt hunc omnis domus, vicinia tota
Introrsum turpem, speciosum pelle decorâ.*

Religion and morality enjoin us to cherish a spirit of goodwill and benevolence, and to discharge the reciprocal obligations of society—If their voice were heard, and their precepts in every instance observed, government would be a superfluous pageant, and the law a dead letter.—But such is the imperfection of human nature and human establishments, that *it is*

im-

* Hor. Epist. Lib. I. Epist. 16.

impossible but that offences will come, yet it is the wisdom and object of every government, but particularly of that constitution, under which we have the happiness to live, to endeavour to diminish their number in as great a degree as the nature of things will admit. — Where perfection is denied, prudence consists in aiming at the best that is practicable; and true excellence in attaining it. — The prevention of injustice, or the maxim, *of two evils chuse the least*, is the principle, which pervades almost the whole system of English jurisprudence.

A man is as much bound by every religious and moral consideration to discharge a debt or compensate an injury after six years, as he was the moment after he had contracted the one, or been guilty of the other; but the law permits him to do an act of great injustice by pleading a limitation of time in bar to the demand. — Those, who made this law had found by experience, that, for want of such a defence, much dishonesty was practised in claiming
and

and recovering debts, which either had been discharged, or had never existed; and though such a plea by a person, who is conscious he has never satisfied a fair and righteous demand, is as great an act of villainy, yet the legislature of this Country wisely thought, that by the introduction of such a statute*, the sum of injustice would be considerably diminished. It was not intended as a weapon of offence, but a shield to protect. Paper, parchment, and sealing wax can give no efficacy to the moral obligation of a promise or contract, but when verbal engagements were carried into execution by our courts of justice, it was discovered that much villainy and perjury were committed by swearing to contracts, which never had existed; and though he who denies a real contract is not a much better man than he, who swears to a false one, yet the legislature thought that less injustice upon the whole would be done, if many of the most important contracts in society were not enforced by courts of justice,

* 21 Jac. I. c. 16,

justice, unless a written instrument was produced as the most certain evidence of their existence*. The same principle prevails in a great part of the common law; the moralists tell us that *fides servanda est*, or that every man is bound to keep a promise which has been accepted or has raised expectation; but it is a maxim both of the Roman Law, and the Common Law of England, *ex nudo pacto non oritur actio*, or that no simple contract can be enforced in a court of justice, which is made without an equivalent, which is technically called *consideration*. The law having wisely deemed that less injury would be done to society, if courts of justice took no cognizance of rash and precipitate promises; and it afforded a strong presumption that all promises were made without due consideration, when no reciprocal benefit accrued to him who had made the promise†.

* 129. Car. 2. c. 30. An act for prevention of frauds and perjuries.

† But where an engagement is entered into with the solemnities of a sealed instrument, it precludes the presumption of a want of due consideration, and no equivalent is necessary.

If a gentleman were paying his addresses to a lady, where there was no disparity in their circumstances, or impropriety in their union, it could scarce be considered a violation of morality, if he should give a bond, note, or promise to any person, who could promote his success; but a slight knowledge of human nature, or an experience of the world, would soon instruct us, that any person, even a servant, who has access to a young lady, might make such an impression upon her mind by bestowing unmerited praise upon one of her admirers, and depreciating the good qualities of another, as that she might easily be induced by such influence to give a preference to the least deserving, or be inveigled into a miserable marriage with a necessitous adventurer. And therefore all such engagements our law has wisely declared to be absolutely null and void. Lord Thurlow in his argument upon resignation bonds in the House of Lords declared to this effect, "that Marriage Brocage bonds, were not set aside because they must be attended

" attended with fraud, for that certainly
 " was not the case in *Scott v. Potter* in
 " Shower's Parliamentary cases, which
 " was a marriage between parties in every
 " respect suitable to one another, and the
 " bond was not set aside on account of any
 " particular mischief in that case, but pro-
 " fessedly because such a practice was full
 " of great inconvenience, and the policy
 " of law ought to prevent it, because the
 " practice was *pravi exempli* *."

The case is the same with regard to
 bargains to purchase any public office, for
 though many of those contracts might be
 agreeable to strict abstract justice, yet the
 universal permission of them would be
 more injurious to society than the univer-
 sal rejection. Lord Loughborough speak-
 ing of one of them observes, " That this
 " agreement resting on private contract
 " and honour, may perhaps be fit to be ex-
 " ecuted by the parties, but can be only
 " enforced by considerations, which apply
 " to their feelings, and is not the subject
 " of

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* From a MSS. note.

“ of an action. The law encourages no
 “ man to be unfaithful to his promises,
 “ but legal obligations are from their na-
 “ ture more circumscribed than moral
 “ duties *.” It were endless to pursue this
 principle through all the branches of our
 jurisprudence in which it prevails. This
 will suffice to exhibit its nature and ex-
 tent. It is in truth, though it leads to
 different conclusions, the same principle of
 convenience and expediency, which is the
 only foundation of all the rules of pri-
 vate justice and abstract morality.

Atque ipsa utilitas justæ prope mater et æqui.

But those rules, which we learn by experi-
 ence to be essential to the regulation of soci-
 ety, to distinguish them from the precepts of
 the moralists, we denominate sound policy,
 which is nothing more than another name
 for good government. And here I cannot
 forbear to mention that it is the principle
 upon which Mahomet has prohibited all
 gaming and the use of wine. “ They will
 ask thee concerning wine and games of
 hazard,

* Henry Blackstone's Reports, 327.

hazard, say unto them, they are a great sin, but yet they are of utility to men, but the evil they cause is greater than the benefit they yield*." Though we do not find in the Koran that spirit of benevolence†, which characterises the scriptures, yet in the legislation of the pretended prophet, we frequently perceive the mind of a Hale or a Hardwicke.

If we examine the laws of evidence, we shall soon discover that they are established upon this grand and fundamental principle of sound policy, or that they are intended to be such as, to use an expression of the mathematicians, that the sum of justice may be a *maximum*, or rather the sum of injustice a *minimum*. They are fixed at that delicate point, which is best calculated for the conviction of guilt, and the protection of innocence.

Two

* Koran, chap. 2.

† It is a striking sentiment of an elegant historian, Mr. Gibbon. "That benevolence is the foundation of justice, since we are forbid to injure those, whom we are bound to assist." 5 Vol. 215.

Two learned and celebrated foreigners, Montesquieu and Beccaria, have censured our laws, because in an accusation of every crime, except treason and perjury, the prisoner may be found guilty upon the testimony of one witness. The witness who affirms, and the prisoner who denies, say they, leave the proof *in equilibrio*, and it is necessary to have another witness to make the scale preponderate*.

I cannot forbear to pronounce that this is an idle trifling conceit, and unworthy of those,

* Les loix qui font périr un homme sur la déposition d'un seul témoin, sont fatales à la liberté. La raison en exige deux, parcequ'un témoin, qui affirme, et un accusé, qui nie, font un partage, et il faut un tiers pour le vuider. Mont. l'Esprit des Loix. liv. 12. ch. 3.

Piu d'un testimonio e necessario, perche fin tanto che un asserisce, ed altro nega, niente v'è di certo, e prevale il diritto che ciascuno ha d'essere creduto innocente. Bec.

These trifles please by their epigrammatic quaintness and the neatness of the language, in which they are expressed. If they deserved an answer, one might observe, the balance is fallacious, for between him, who has all to gain and nothing to lose, and him, who has nothing to gain but all to lose, both here and hereafter, the odds are wonderful indeed!

those, who are ambitious of the title of philosophers. The law of England is established upon more solid grounds. Melancholy and deplorable is the instance, when an innocent man falls a sacrifice to the laws; but long experience has shewn the wisdom of the rule, and has proved that it is founded upon the surest basis, the *Salus Populi*, or the safety of society.

The maxim, that it is better that a certain degree of guilt should escape, than that a proportion of innocence should suffer, has its limit.

Even the cautious Lord Chief Justice Hale fixes it only at five to one, "for it is better, says he, five guilty persons should escape unpunished, than one innocent person should die*."

But in the barbarous times of our history those, whose opposition had excited the displeasure, or whose possessions tempted the

* P. C. 2 vol. ch. 38.

the rapacity, of the crown, were generally murdered by the sword of justice, as it was not difficult to find one perjured villain, who would swear to the guilt of an innocent man. To remedy, in some degree, this enormous grievance, a law was enacted in the benign reign of Edward the sixth*, which provided that no person should be convicted of treason, but upon the evidence of two lawful witnesses. The legislature at that time thinking that less injustice would be the consequence, if every traitor should escape, who might have been convicted by one fair witness, than if every innocent subject should be exposed to the perjury of one assassin.

Having thus premised, that the protection of innocence is not less the object of the laws of evidence, than the punishment of guilt, I shall now proceed to the consideration of that which is the immediate scope of this dissertation, viz. to prove that these laws are invariably the same in all judicatures. And in the

* 5 and 6 Ed. c. 11.

discussion of this question, I shall endeavour to produce such observations, arguments and authorities, as will be as applicable to all future impeachments, as the present, except so far as I shall be obliged to take notice of arguments on the other side, drawn from the peculiar circumstances of the present case. Indeed, I have rarely had an opportunity of attending the trial, and I have not perused any printed account of it; therefore if any proposition, which I may have occasion to advance, should seem to bear a particular reference to what has passed in the present impeachment, it is imputable to accident and not to design*.

All

* No expression whatever is meant to be applied to the facts, or to extenuate or aggravate the circumstances of the present accusation. If I were intentionally to use any such expression, I should think myself guilty of a libel, upon the public justice of the Nation, but if any abstract proposition of law is advanced by the defendant, his counsel, the honourable managers of the House of Commons, the noble Lord who presides at the trial, or by the House of Lords unanimously, I conceive that I and every subject in this Country, have a right to examine it and animadvert upon it with decency, and the only penalty we could incur, might be the imputation of presumption and absurdity.

D

All the reasons and authorities, which I am about to produce, equally affect the defendant and the prosecutors. The partiality shewn to the former by the Civil Law is unknown to the law of England.

In the Civil Law there were various distinctions in favour of the defendant. Matthæus, a learned professor of the Civil Law in the University of Utrecht, tells us, *Inter crimen et innocentiam tres apud interpretes differentias reperio; Prima, quod accusator criminis probandi causâ testes non possit producere ad perpetuam rei memoriam, reus possit probandæ innocentiae gratiâ. Secunda, quod crimen uno teste probari non possit, innocentia possit*. Tertia, quod crimen non probetur nisi per testes exceptione majores, innocentia etiam per testes minus idoneos, imò per quamlibet semiple-nam probationem. Postremò inter accusatorem et reum hoc quoque agnoscunt discrimen quod accusatori causâ cognitâ abolitio concedatur, et venia omittendi accusationem. Reo autem defensionibus suis renunciare non liceat, nec*

* This is true in our law in cases of treason and perjury.

volenti perire concedatur. Matthæus de Criminibus, Tit. XV. c. 7.

And Farinacius in his *Traëtatus de Testibus* states, that *Regula est quod testibus ad favorem rei deponentibus magis credatur quam deponentibus ad favorem aëtoris, etiam quod dicti testes rei sint minus idonei.* Quæst. LXV. 5 Reg.

But these distinctions have never been introduced into the law of England; for, far from shewing any favour to the defendant in the examination of witnesses, we can scarce hear without horror, that the ancient law of this Country did not permit him, when his life was in danger, to produce any witnesses whatever. And it was one good trait in the character of the sanguinary Queen Mary, that she first granted the indulgence to prisoners to call witnesses in their favour; but though by her own authority she directed the judges to receive their testimony, she could not empower them to administer an oath to the

the prisoner's witnesses; and as they were not sworn nor subject to the penalties of perjury, little credit would be given to their assertions; and it was not till the 1st. year of Queen Anne that it was enacted, that in cases of treason and felony, the witnesses for the prisoner, should be sworn and examined in the same manner as the witnesses for the crown*. But still, if an innocent man cannot prove his innocence by the strict rules of evidence, it is a misfortune, which he must bear with resignation, and he can only hope for relief from the clemency of his Sovereign.

The law of England, like the law of nature, acts by general, not by partial rules. It will not work a miracle, either for the protection of innocence, or extermination of guilt:

When the loose mountain trembles from on high,
Shall gravitation cease, if you go by;
Or some old temple, nodding to its fall,
For Chartres' head reserve the hanging wall.

And

* 1 Ann. stat. 2. c. 9.

And if there is a general law in this Country, which can be supported by clear authority, that the House of Lords are not bound in cases of judicature by those rules of evidence, which are adhered to in the other courts, there is an end of the question: And reasons and abstract arguments to the contrary would be unavailing and superfluous. But I declare, that in the extent of my reading, I have never met with the least suggestion to that effect.

In the argument, which I alluded to at the beginning of this dissertation, I understand the following authority was cited from the rolls of parliament:

*En ycest parlement, toutz les seigneurs si bien
espiritels come temporels alors presentz clame-
rent come leur Libertee et Franchise, que les
grosses matires moevex en cest parlement, et a
movers en autres parlamentz en temps a venir,
tochantz pieres de la terre, serroient demesne-
ajuggez, et discuss par le couns de parlement,
et nemye par la Loy Civile, ne par la commune
ley*

*ley de la terre, usez en autres plus bas courtes
du royaume: quell claym, liberte, et franchise le
Roy leur benignement alloua et ottoia en plein
parlement. 11 Ric. 2. n. 7.*

It is difficult to say, what was the intent of this resolution of the House of Lords, confirmed by the assent of the King; but from the complexion of the times, it is probable, it was to veil some proceeding, which, they were afraid, would not bear examination. To be convinced, that these were times of great violence, we need not travel beyond the records of parliament; for in the twenty-first year of the same reign of Richard the second, all the proceedings of the parliament held in the eleventh year, were declared null and void; but the transactions of the twenty-first, were in the first of Henry IV. rescinded and annulled, and those of the eleventh, were again revived and re-established.

Allowing it then, as we must, to be a parliamentary authority, let us consider its

its effect and import. It must be granted; that it signifies, that the course or practice of parliament, may be different from the common law as administered in the inferior courts. But still it can only amount to a confirmation of a different practice, where from other evidence and authority it appears that a different practice prevails. We must therefore enquire, in what instances the course of parliament, and the course of other courts vary. And it is certainly established by the cases of Lord Wintoun and Dr. Sacheverel, that the charge or crime need not be stated in an impeachment, with the same degree of technical accuracy, or attention to the rules of special pleading, which are required by the law in all indictments.

In Dr. Sacheverel's case, it was determined that by the law and usage of parliament, in prosecutions by impeachment for high crimes and misdemeanours, by writing or speaking, the particular words supposed to be criminal, are not necessary

to be expressly specified in such impeachment. Though all the judges were of opinion, they must be expressly stated in an indictment, and an information*.

In Lord Winton's impeachment, the Lords decided, it was not necessary that the treasonable acts should be stated to be done on a certain day, which cannot be dispensed with in an indictment; but they held, that stating them to be done *in or about the months of September, October and November*, was sufficient in an impeachment†.

These authorities have been mentioned, in order to infer, that the laws of evidence are not obligatory upon the House of Lords; but with all deference, in my opinion, they have a tendency to prove directly the reverse.

The principal object of the forms of special pleading, or of stating the charge with

* Har. St. Tr. 5 vol. 828.

† Ib. 6 vol. 50.

with technical accuracy, was, and is still, to inform the court and the parties, what was intended to be proved, that neither side might *travel out of the record*, and surprise the other with evidence, which he did not come prepared to resist.

If then this is founded in reason, and there could be any variation in the laws of evidence, the principles of justice, and the spirit of our law would require, that in proportion to the laxity of pleading in the statement of the crime, there ought to be a greater strictness and scrupulosity in the admission of the evidence to support it. It is remarkable, that in Lord Wintoun's case, Lord Cowper, who was high steward upon the occasion, addressed Lord Wintoun thus, "Your lordship is the first, " that on an impeachment for high treason, will have had the benefit of a good " law, made in the first year of the late " Queen, (since the revolution) whereby " in all trials for high treason, as well as " other capital offences mentioned in the
E " act,

“ act, the witnesses produced on the part
 “ of the prisoner are to be examined on
 “ their oaths. So that your witnesses will
 “ become entitled, in respect of the obli-
 “ gation under which they give their testi-
 “ mony, to the same degree of credit as
 “ the witnesses produced against you will
 “ be.” This address of my Lord Cowper
 clearly proves, that the House of Lords,
 previous to this time, in cases of judica-
 ture, followed the practice of the other
 courts, in not permitting the prisoner’s
 witnesses to be sworn.

The difference between the forms of par-
 liament, and the general law of the land,
 has been well described by Lord Chief
 Justice Vaughan; for it is said, when he
 was a member of the House of Commons,
 he told them “ That they were not bound
 “ by the forms of law, but they were tied
 “ to the rules of law *.” The laws of evi-
 dence are not the rules of any particular
 court; for when new jurisdictions are esta-
 blished,

blished, of which description were once the courts of *nisi prius*, and courts of quarter sessions, no direction, with regard to evidence, need be given in the statute creating the new jurisdiction, unless a difference is intended; for the whole law of evidence will immediately attach upon that new judicature. The rules of evidence are essential to the manifestation of the crime, and as the crime is defined and limited by the law, so is the evidence, or the demonstration of the crime, and there is as strong reason that evidence should be the same in all courts, as that the definition of the crime should be the same in all courts. Evidence differs from form just as the demonstrations in Newton and Euclid differ from the language, print, and materials, in which they are communicated. Those demonstrations are a series of propositions eternally and universally true, whether they are written in Greek, Latin, French, or English, whether upon paper or parchment, in folio or duodecimo; so the laws of evidence, which are presumed to be the best and essential demonstrations of guilt

or innocence, ought to be eternally and universally the same, whatever may be the forms, by which the administration of justice is regulated. It is true, that in different nations the laws upon evidence will vary as much (or perhaps more) as the laws respecting crimes, or contracts, or any other subject of legislation; but still each country must suppose that its own system is the most conformable to the standard of reason, or to the result of their experience;

In the Civil Law the *Regulæ, Ampliationes, Limitationes, and Sublimitationes*, and the various commentaries upon them, are swelled to dimensions, which would far exceed those of all the English Statutes at large put together. Among these may be reckoned the voluminous and ponderous treatises of *Farinacius de Testibus, Muscardus de Probationibus*, and *Menochius de Præsumptionibus* *. They have a great variety of rules,

* The Commentary of Matthæus in the Chapters de Probationibus, is the only book upon evidence, in the Civil Law, that I have had occasion to look into, which can be read with pleasure.

rules, which we have no knowledge of; for example: *Regulæ sunt, quod inimicus contra inimicum non admittatur, nec amafus pro amafâ; quod magis credatur testibus senioribus quam junioribus, clericis quam laicis, masculis quam fæminis, virgini quam viduæ, affirmantibus quam negantibus, etiam quod affirmantes sint laici, et negantes sint clerici*, and ten thousand similar rules and distinctions, which the law of England has thought it better to be without.

Besides that different nations will vary in the laws of evidence, the same country at different times will alter their laws upon that subject. If the best could be ascertained, they ought ever to remain invariable; and it is much to the credit of the English system of evidence, that it is confirmed by the experience of ages: it is almost entirely derived from times anterior to the most ancient of our statutes; for except two or three alterations which have been made by parliament, it is wholly founded upon the unwritten, or common law.

I am

I am not so much in love with my subject, as to be blind to its defects, and not to be ready to acknowledge, that our law of evidence is capable of great improvement. It is only necessary to mention a single instance.

If a sentence of excommunication is pronounced against any man for contumacy, or some trifling spiritual offence, the public justice of the nation is deprived of the benefit of his testimony, till that sentence is reversed. And the property, liberty, and life of an innocent man may be lost for want of the evidence of one, whose veracity, by such a sentence, in the opinion of mankind, is not in the smallest degree contaminated; and whose word will pass for as much upon 'Change the day after the sentence is pronounced, as on the day before, yet pending the existence of the sentence in no court of justice can he be heard upon his oath.

Whatever policy there might be in this
rule

rule in ancient times, it has long since ceased, and it is now an obstruction to public justice in the temporal courts, without being any furtherance of it in the spiritual. But it is not the fault of judges or lawyers, that such a nonsensical ridiculous law should exist; it is as irrevocable as fate, till it is abrogated by the united authority of the King, Lords, and Commons.

Having endeavoured to distinguish between the forms of parliament, and of other courts, and the general law, to which all of them must be subject, and to prove that the authorities, which have been referred to, apply only to the special pleading, or the formal part of the administration of justice; I shall now proceed to produce such positive authorities as I have been able to collect, and such arguments as my own mind has suggested, to support the proposition, which I maintain, viz. that the House of Lords are bound by the same law

law of evidence, which is received, or ought to be received, in all other courts. I say ought to be received in all other courts, for it must be admitted that there are several decisions upon evidence, as upon every other subject, which are of equivocal authority, and may, perhaps with propriety, be questioned both in the House of Lords, and in every other court in the kingdom. If the four judges of the respective courts of Westminster Hall were infallible, and never pronounced an erroneous decision, appeals, rehearings, and writs of error would cease to fill a considerable portion of our books. Points of evidence, upon which there is a diversity of opinion, can only be fixed and ascertained by the *dernier resort*, the House of Lords. But what I advance is this, viz. that whatever the Lords, upon an appeal, would determine to be the evidence of the inferior courts, they are bound to declare that to be the law of evidence in their own court, in all judicial cases. Perhaps every lord of parliament is in
the

the commission of the peace*; whatever then any peer upon full consideration, and the best information, would pronounce to be evidence, when he is acting by his own fire side as a justice of the peace, or presiding at the quarter sessions, that, upon the most important, and most solemn occasion in full parliament, he is bound to declare to be evidence. We often hear it asked with a contemptuous tone of triumph, Shall the House of Lords, a tribunal erected by the constitution, to try and condemn the governors of provinces, the ministers of the crown, and Princes of the royal blood, be bound by those paltry rules of evidence, by which at the Old Bailey, they convict a pickpocket, or try at Hicks's Hall a petty assault and battery? But let us not be imposed upon by high sounding words, and an affectation of unmeaning mystery and sublimity. It matters not which court precedes, but they must follow

* All privy counsellors are in every commission of the peace, and peers who are not of the privy council, are generally in the commission for those counties, where they have estates and connections.

low each other, till they establish a permanent and invariable conformity. Nor is there any circumstance, which can give us more satisfaction and delight, in contemplating the law of England, than to be convinced, that it pays no regard to rank or station, and that the life and liberty of a Prince and a porter are equally under its protection; and when public justice demands it, are equally exposed to hazard and danger.

It will scarce, I presume, be asserted, that there is a difference in the law of evidence before the House of Lords in parliament, whether the proceeding is by indictment, or by impeachment; for in both cases all the Lords are the judges, both of law and fact; and every peer for treason and felony, may be either impeached or indicted, Nor do I imagine that it will be contended, that there is a difference in the court of the Lord High Steward, in which the prosecution must commence by an indictment, and where the Steward is the sole judge of points of law and evidence, and the peers are triers of

of fact only. Whether a peer is tried upon an indictment in the court of the High Steward, or in the high court of parliament, depends entirely upon the contingency of the sitting of parliament; and it cannot reasonably be supposed, that whether a peer is impeached or indicted in full parliament for the same crime, his chance of conviction or acquittal should be altered; and therefore I conclude in all these cases, that the evidence must be the same. Having never heard or seen any distinction suggested, I shall take that for granted, and shall mention those judicial cases in the two courts, in which I find points of evidence, argued and decided upon the same principles, which would have been the ground of decision in every inferior court.

In all cases of judicature before the House of Lords, it has been the antient practice for the twelve judges to be constantly present; and questions which arose upon evidence, have always been referred to them for their opinions; from what

sources

sources they should draw their information, but from the *lucubrationes viginti annorum* in the Common Law, and their experience in the inferior courts, I can form no conjecture.

I see one of our learned judges has in fact declared, that what is decided upon evidence in the House of Lords, in an impeachment, is an authority for the inferior courts, and consequently so far, if there is a consistency in the House of Lords, the evidence in both must be uniformly the same. I mean Mr. J. Buller, who in the last edition of the Law of *Nisi Prius*, in the chapter upon evidence, refers to Mr. Hastings's case before the House of Lords, as an authority upon one point*.

In the case of the Earl of Somerset, who was tried for murder, before the court of the High Steward, Lord Bacon calls evidence, the lanthorn of justice†.

The
 * 1 P. 297. † Harg. St. Tr. i vol. 351.

The first case that I shall mention, is that of the Earl of Bristol *. On the 6th of February, 1626, the Earl was accused of high treason, before the House of Lords in parliament, by the King's Attorney General. On the 8th of May following, the Earl petitioned the House, to move his Majesty to decline his accusation, being of that nature, that if it were well founded, it could only be supported by the testimony of his Majesty, from conversations which had passed between the King and the Earl. On the next day the Lords proposed the following questions to the judges, which they were desired to take into their consideration, and to deliver their opinions to the House.

1st. Whether in case of treason or felony, the King's testimony is to be admitted or not.

2d. Whether words spoken to the prince, who after is King, make any alteration or not.

On

* Vide Journals of the House of Lords.

On the 13th of May, the day appointed for the judges to deliver their opinions, the Lord Chief Justice informed the House, that he had received a message from Mr. Attorney General, viz. "That it was his Majesty's pleasure, that we should forbear to give an answer to these general questions, but that in any particular case or question, which may arise in the course of the cause of the Earl of Bristol, and wherein the Lords desire our opinions, that upon mature deliberation, we deliver the same according to our consciences. His Majesty assuring himself, that in all things, we will deliver ourselves with that justice and evenness, between his Majesty and his people, as shall be worthy of our places." But as the trial was not prosecuted before the parliament was dissolved, I apprehend that no judicial answer has ever yet been given to these important questions.

But the whole of the conduct of the House of Lords, the Attorney General and the

the Judges, preclude all supposition that the House had any discretion, with regard to the admissibility of the testimony of the King. And I should presume, that for various reasons no doubt can be entertained, even if the King alone should see treason, murder, or any other crime committed, that neither in the House of Lords, nor in any other court in this kingdom, could he be admitted a witness, to support a criminal prosecution*.

In the year 1631, the Earl of Castlehaven was tried before the court of the Lord High Steward, as a principal in assisting in a rape upon his own wife. And one question referred to the judges was, "Whether the wife in this case, might be a witness against her husband for the rape. The answer was, she might. For she was the party wronged, otherwise she might be abused. In like manner

* Three reasons may be briefly stated. He would be a witness in his own cause; he would be interested in the forfeitures and fines; and he would be exempt from the penalties of perjury.

"manner a villain (Vassal), might be a
 "witness against his Lord in such cases*".

The legality of this answer has been controverted, but from its generality it is evident, that it was not intended to be confined to the court of the Lord High Steward.

In 1699, the Earl of Warwick was tried upon an indictment before the House of Lords for the murder of Richard Coote, Esq; he offered in his defence, a witness who had been convicted of manslaughter, in killing the deceased Coote, but who had not been burnt in the hand; nor obtained a pardon under the great seal, though the pardon had actually passed the privy seal. The Lords far from thinking they had any discretion to admit him, if he was not legally competent, referred his case to the consideration of the Judges, who were unanimously of opinion, that he was an inadmissible witness, upon which he was immediately rejected†. No case can be imagined

* Harg. St. Tr. 1 vol. 387.

† Ibid. 5 vol. 170.

imagined of greater hardship, or where the letter of the law could be more repugnant to reason and substantial justice. From the rejection of this evidence, the Earl might have been found guilty of the foul crime of murder; he was convicted of manslaughter, and if he had had the benefit of this person's testimony, he might perhaps have been honourably acquitted. The distinction was absurd and disgraceful in the extreme; for one would have supposed, that if he had been branded in the hand, his condition would have been more infamous, and his testimony less worthy of credit; but an act of Parliament having declared, that no one convicted of felony, should be admitted a witness, until he had obtained his Clergy, and had been burnt in the hand, this statute equally operated upon all courts, the highest and the lowest, and this monstrous absurdity, so shocking to one's feelings and understanding, could only be extinguished by the authority of the Legislature, from which it had originated.

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But

But it continued to be the law of this country, from the 18th year of Queen Elizabeth, to the 19th year of his present Majesty's reign †. This witness was rejected by the House of Lords, at a time, when, if he had been admitted, he would not have been sworn; for when Lord Mohun, the next day was tried for the same murder, the Lord High Steward addressed his first witness thus, " Though you are
 " not upon your oath, yet you are as much
 " obliged in justice and conscience to
 " speak the exact truth, as if you was upon
 " your oath; therefore have a care what
 " testimony you give." When this noble Lord had the misfortune to be tried for the murder of William Mountford, a few years before, the Marquis of Carmarthen the Lord High Steward, thus addressed him, " My Lord, you are a very young man,
 " and therefore it is to be hoped, you cannot so early have had your hands in
 " blood, and the same reason, because you
 " are so young, may perhaps make you
 " con-

† 18 Eliz. c. 7. — 19 Geo. 3. c. 19.

“ conceive, that you are under some greater
 “ disadvantage in making your defence,
 “ than you would be, if your experience
 “ had been longer; but to remove any
 “ misapprehension you can have of that
 “ kind, it is very proper to put your
 “ Lordship in mind, that you have the
 “ good fortune to be tried for this fact in
 “ full Parliament, where no evidence will
 “ be received, but such as must be mani-
 “ fest and plain, beyond all contradiction,
 “ so that you have nothing to fear here,
 “ but your own guilt †.”

At the trials of the Earl of Warwick,
 and Lord Mohun, for the murder of Mr.
 Coote, Lord Somers presided as Lord High
 Steward; though he was the principal au-
 thor of the revolution, yet that great law-
 yer never adopted the modern new-fangled
 false distinctions between the law and the
 constitution; but he addressed the Earl of
 Warwick in the following elegant and
 emphatic language. “ Your Lordship is

G 2

“ called

† St. Tr. 4 vol. 512.

“ called upon to answer this charge before
 “ the whole body of the House of Peers,
 “ assembled in parliament. It is a great
 “ misfortune to be accused of so heinous
 “ an offence, and it is an addition to that
 “ misfortune, to be brought to answer as
 “ a criminal before such an assembly, in
 “ defence of your estate, your life, and
 “ honour; but it ought to be a support to
 “ your mind, sufficient to keep you from
 “ sinking under the weight of such an ac-
 “ cusation, that you are to be tried before
 “ so noble, discerning, and equal Judges,
 “ that nothing but your own guilt can
 “ hurt you; no *evidence* will be received,
 “ but what is *warranted* by law; no weight
 “ will be laid upon the evidence, but what
 “ is agreeable to justice.” Here that il-
 lustrious character nobly discriminates be-
 tween the admissibility of evidence war-
 ranted by law, and that discretion and
 substantial justice, which each was bound
 to exercise and discharge, according to the
 effect and operation of that evidence upon
 his conscience.

In

In Lord Macclesfield's impeachment, the counsel for the noble Earl called a witness to prove what he had heard 35 years before, from a person who was dead. The managers objected to the evidence, upon which the Earl of Macclesfield, who had lately been Lord Chancellor of Great Britain, observed. "My
 " Lords, what we are giving evidence of, is
 " of a thing transacted 35 years ago, the
 " parties are all dead; he is about to give you
 " an account of what he did, and was said to
 " him at that time by his master in trans-
 " acting that affair. If that person, that
 " said it, were now alive, to be examined
 " to it himself before your Lordships, it
 " would not be evidence without examin-
 " ing him, but if dead, what he said con-
 " cerning this fact, may be given in evi-
 " dence, it is concerning the party's own
 " act, and what he told him at the time
 " it was doing. Therefore we hope they
 " will not oppose this evidence, which in
 " the nature of the thing is all that possi-
 " bly can be now given." Lord Trevor
 rose and observed, " If there be a differ-
 ence

“ence in opinion between the noble Lord
 “and the managers, they must withdraw,
 “I will tell my opinion, that such an
 “hearsay evidence is no evidence*.” Upon
 which it was no longer persisted in; but
 in this case, where the noble Earl and his
 counsel were making experiments, there is
 not the least intimation that the House of
 Lords were not bound by the rules of the
 inferior courts.

In the Duchess of Kingston's trial, upon
 an indictment before the high court of par-
 liament, two points of evidence were de-
 termined, and by several learned lords
 were argued upon those principles, which
 are common to every court in the king-
 dom; one was, that a surgeon, who ob-
 tains any information, even of the most
 delicate nature, as of the birth of a child, in
 consequence of his profession, has no pri-
 vilege, but is bound to disclose it in a
 court of justice; another was, that a noble
 Lord, to whom the most confidential com-
 muni-

* H. St. Tr. 644.

munications had been made, could not from any etiquette of honour, or motives of delicacy, be protected from revealing them, as far as was necessary for the purposes of justice. And when the counsel shewed a willingness not to wound the feelings of the noble Lord, and to wave the testimony; Lord Radnor declared, " I am afraid your Lordships, by your acquiescence have admitted a rule of proceeding here, which would not be admitted in any inferior court in the kingdom. I desire therefore to ask the noble Lord, whether he knows any matter of fact relative to that marriage." Lord Barrington answered, " My Lords, if I do, I cannot reveal it, nor can I answer the question without betraying private conversation." But after some debate, that noble Lord was obliged to disclose all the private conversation which he remembered upon the subject §.

It is related of Xenocrates the Athenian, that

§ H. St. Tr. II vol.

that so high was his character for honour, and veracity among his countrymen, that when he was produced as a witness, the judges would not permit him to be sworn; but this is a compliment, which cannot be paid by any English court of justice. Our maxim is, *In judicio non nisi juratis creditur*. And though the constitution reposes such confidence in the purity and integrity of the peers, as to permit them to give their verdict upon their honour, yet in their own House, and in every other court, they must give their testimony upon oath. Lord Barrington was sworn in the Duchess of Kingston's trial, and the Bishop of Oxford in Lord Macclesfield's *."

I have

* If any peer should embrace the tenets of the Quakers, it would be very clear, that in no inferior court in a criminal case could he be heard upon his honour, or affirmation. It has been determined after much solemn argument, that though the evidence of an Atheist cannot be received, as the religious solemnity of an oath can have no obligation upon his mind; yet the evidence upon oath of men of every religion, who believe in a Supreme Being, or a Governor of the Universe, may be received in an English court of justice, and that the oath may be administered according to the ceremonies

I have now enumerated all the questions upon evidence, which I have found discussed in trials before the House of Lords, and ceremonies of their religion. Upon the authority of this decision, I conceive there could be no doubt but the deposition of a Gentoo might be received in the present impeachment. The decision is that of *Omychund v. Barker*, in 1. *Atkyns's Reports*, 21, where it appears, that pursuant to an order of the court of Chancery, of the 4th of *December*, 1739, a commission went to the *East Indies*, and on the 12th of *February*, 1742, the commissioners certified, that among other witnesses for the plaintiff, they had examined *Ramkissenfat*, and *Ramchurnecooborage*, and several others, subjects of the Great Mogul, being persons who profess the Gentoo religion, and that they were solemnly sworn in the following manner, viz. "The several persons being before us, with a Bramin or Priest of the Gentoo religion, the oath prescribed to be taken by the witnesses was interpreted to each witness respectively; after which they did severally with their hands touch the foot of the Bramin or Priest of the Gentoo religion, being also before us with another Bramin or Priest of the same religion, the oath prescribed to be taken by the witnesses was interpreted to him; after which *Nenderam Surmah*, being himself a Priest, did touch the hand of the Bramin, the same being the usual and most solemn form, in which oaths are most usually administered to witnesses who profess the Gentoo religion, and the same manner in which oaths are usually administered to such witnesses in the courts of justice, erected by letters patent of the late King at *Cuttia*."

and I have stated them in order to shew that they have been determined upon those general principles of law, which prevail in every other court in the kingdom; and that in none of those important cases is there any suggestion, that the peers possessed a discretionary authority with regard to evidence.

In the 8th year of William 3. a bill of indictment for high treason was found against Sir John Fenwick; but before he was brought to trial, one of the witnesses upon whose evidence before the grand jury the bill was found, disappeared, so that Sir John Fenwick must necessarily have been acquitted in any court of law. But a bill of attainder was passed, in which it was enacted, that Sir John Fenwick should be subject to all the penalties of a conviction in a court of justice, and in consequence of this act of parliament he suffered death. In the examination of witnesses before the House of Commons, previous to the passing of the bill, there was great debate, whether the

the House was bound by the rules of evidence. The speeches of the principal speakers are preserved in the 4th volume of the State Trials; among these is that of Mr. Methuen, who I have no doubt is Paul Methuen Esq; who was afterwards Queen Anne's ambassador to Lisbon, and who concluded an important treaty with Portugal; he was also high in office in the next reign of George the First. The speech, which is assigned him, proves him to be a man of great abilities; and deserving of the character, which is given him in the dedication of the 7th volume of the Spectator.

He distinguishes between bills of attainder, and cases of judicature in parliament, by observing, that " 'Tis said you are trying of Sir John Fenwick, that you are judges, and that you are both judges and jury, and that you are obliged to proceed according to the same rule, though not the methods of Westminster Hall, *secundum allegata et probata*. But

“ the state of the matter, as it appears to
 “ me, is, that you are here in your legis-
 “ lative power, making a new law for at-
 “ tainting of Sir John Fenwick, and for
 “ exempting his particular case, and for
 “ trying of it, (if you will use that word,
 “ though improperly) in which case, the
 “ methods differ from what the law re-
 “ quires in other cases, for this is never
 “ to be a law for any other afterwards.
 “ Methinks this being the state of the case,
 “ it quite puts us out of the method of
 “ trials; and all the laws that are for limit-
 “ ing rules for evidence at trials in West-
 “ minster Hall, *and other judicatures*, for
 “ it must be agreed, *the same rules of evi-*
 “ *dence must be observed in other places as*
 “ *well as Westminster Hall, I mean Im-*
 “ *peachment*, and it has always been so
 “ taken *.” Here then is the express autho-
 rity of a man of learning and talents, and
 which was not contradicted by any gentle-
 man that followed him. And it would
 have been of great importance to those,
 who adopted that side of the debate, to
 have

* St. Tr. 4 vol. 310.

have corrected him with regard to impeachments, and cases of judicature; for if the two houses of parliament are not bound by the rules of evidence in judicial proceedings, *a multo fortiori argumento*, they would not be bound in their legislative characters.

I have now stated all the authorities which I have met with in the course of this investigation, and I have never any where discovered the least intimation that the House of Lords could deviate from the rules of evidence observed by other courts, except in an impeachment, which perhaps the generality of my readers will be best acquainted with; I mean the impeachment of Quinbus Flestrin, the Man Mountain, intended to have been tried in the High Court of Parliament of Lilliput; after an impeachment was resolved upon, and articles drawn up against Quinbus Flestrin, for having extinguished the flames in the Empress's apartment, in a manner, which by the laws of Lilliput, amounted

to

to high treason; he was secretly informed of it by one of his party in the Cabinet, who added, "That his sacred Majesty and council, who are your judges, were in their own consciences fully convinced of your guilt, which was a sufficient argument to condemn you to death, without the formal proofs required by the strict letter of the law." Though there can be little doubt but Swift intended this humorous impeachment as a satire upon some of the impeachments, which were numerous in the reign of Queen Anne, yet I conceive that this part of his wit was unprovoked, and that no thought had ever occurred to the managers of those impeachments, to dispense with the formal proofs required by the strict letter of the law. But it is most probable that by this observation the satirist alluded to the bill of attainder of Sir John Fenwick. Indeed it is a lamentable reflection, that the æra of our liberty, the splendid page of our history, should be so soon stained by such a black instance of tyranny and persecution,

tion. Perhaps no case has yet occurred in this country, of such terrific magnitude, that the whole machine of government should be raised to crush an individual. The fortune, life, and honour of a British subject, without legal process, or legal proofs, are condemned by the vote of a majority. But *ita tetra sunt, ut ea fugiat et reformidet oratio.*

But notwithstanding the two houses of parliament have deviated from the rules of evidence, in passing acts to deprive the subject of his life and honour, yet it is now the constant and invariable practice of both houses of parliament, in every divorce and turnpike bill, to examine witnesses according to the law of evidence. One of the counsel for the Bishop of Rochester, cites a memorable and noble instance of the Lord Digby, and which clearly proves, what evidence he thought ought to be adduced to support an impeachment. I shall repeat the words of the learned gentleman, Mr. Wynne. " Lord Digby had been one
" of

" of the most violent managers in the im-
 " peachment of the Lord Strafford; and
 " yet when that proceeding was waved,
 " and a bill of attainder brought in, he
 " spoke as violently against it: though
 " he was still of opinion, (he said) that
 " that Lord was the same dangerous mi-
 " nister, and great apostate to the com-
 " monwealth, who must not expect to be
 " pardoned in this world, till he was dis-
 " patched to another, yet he had rather
 " lose his hand, than put it to that dis-
 " patch. He put them in the mind of
 " the difference, between prosecutors and
 " judges, and how unbecoming that fervor
 " was in them, now they were judges
 " which perhaps might be commendable
 " in them as prosecutors, that when he
 " gave his consent to the accusation, he
 " was assured his crimes would have been
 " fully and *legally* proved, which if they
 " had, he could have condemned him with
 " innocency, as he had prosecuted him
 " with earnestness; but as the case then
 " appeared, no man could satisfy his con-
 " science

" science in the doing of it. The parlia-
 " ment 'tis true had a judicial and legis-
 " lative capacity, the measure of the one
 " ought to be legally just, the other poli-
 " tical and prudential; but these two ca-
 " pacities were not to be confounded in
 " judgment, they were not to piece up
 " (says he) the want of legality by matters
 " of convenience, to the ruin of a man by
 " a law made *ex posteriori*."

I think an argument has been urged,
 from the peculiar circumstances of the
 present impeachment, which is something
 of this nature, viz. that, where the crimes
 have been committed at so great a distance
 from the place of trial, and when so great
 an interval of time has elapsed, if you
 should expect the same strict proofs, as in
 ordinary cases, the greatest criminals might
 escape with impunity. Protesting, as I
 ever shall, that the laws of evidence are as
 unextendible and incompressible as ada-
 mant, but granting, for the sake of argu-
 ment, that they could admit of a variation,

I should contend, and I trust with success, that from the reason assigned, the conclusion ought to be directly the reverse, and that the spirit of both English law, and English liberty, under such circumstances, would demand their restriction, rather than their relaxation. For according to the principles of our law, caution and scrupulosity ought to be shewn in the admission of evidence, in proportion to the difficulty which the defendant has to repel it, if it is fabricated. This is the principle, as I have mentioned before, of all statutes of limitation, which provide, that after a certain time, no evidence whatever shall be admitted to affect the defendant. And the same reason, which induced the legislature to enact, that no subject should be convicted of treason, but upon the testimony of two witnesses, induced them also to declare, that no one should be prosecuted for any treason, except for an attempt to assassinate the King, unless he is indicted within three years after the commission of the crime*.

Lord

* 7 W. 3. c. 3.

Lord Chief Justice Hale, strongly urges attention to this principle in the trial of rapes. "It is true, says he, rape is a most detestable crime, and therefore ought severely and impartially to be punished with death; but it must be remembered, that it is an accusation easily to be made, and hard to be proved, and harder to be defended by the party accused, though never so innocent.

"I shall never forget a trial before myself of a rape in the county of Suffex.

"There had been one of that county convicted and executed for a rape in that county before some other judges, about three assizes before, and I suppose very justly: some malicious people seeing how easy it was to make out such an accusation, and how difficult it was for the party accused to clear himself, furnished the two assizes following with many indictments of rapes, wherein the parties accused with some difficulty escaped."

He then relates a case which happened at the second assizes following; (it is rather too long to give the whole of it in his own words,) "Where an antient wealthy man of about sixty-three years old, was indicted for a rape, which was fully sworn against him by a young girl of fourteen years old, and a concurrent testimony of her mother and father, and some other relations. The antient man, when he came to his defence, alledged that it was true the fact was sworn, and it was not possible for him to produce witnesses to the negative;" but the prisoner then convinced the court and jury, that he had long laboured under a disorder, which rendered him perfectly incapable of committing a crime of that nature. Lord Hale then relates other similar cases, and observes, "I only mention these instances, that we may be the more cautious upon trials of offences of this nature, wherein the court and jury may with so much ease be imposed upon, without great *care and vigilance*; the heinousness of the offence many times transporting the judge and jury with so much

much indignation, that they are over-hastily carried to the conviction of the person accused thereof, by the confident testimony, sometimes of malicious and false witnesses*.”

What my Lord Chief Justice Hale recommends in these cases, is equally applicable to every other species of accusation, viz. that the *care and vigilance* of the court ought to be greater according to the ease of fabricating evidence, and the difficulty in repelling it†. But besides this shield which justice, with a parental care, spontaneously presents against the designs of wickedness, perhaps some caution might be necessary, to check a natural propensity in the mind of man to magnify whatever we know imperfectly, or where we have no fear of contradiction. This, though perhaps a common-place observation, seems to have been a favourite sentiment of one

* P. C. 1 vol. 636.

† There is one melancholy instance in an impeachment, where a venerable peer, Lord Stafford, lost his life by the perjury of Titus Oates and his infernal associates.

one of the most comprehensive minds of antiquity; I mean Tacitus, *Ut quis ex longinquo revererat, miracula narrabant, vim turbinum, et inauditas volucres, monstra maris, ambiguas hominum et belluarum formas.* An. 2. 24.

Cuncta, ut ex longinquo, aucta in deterius adferebantur. An. 2. 82.

Fuivit credulitatem nox, et promptior inter tenebras affirmatio. Ib.

Gnarus majora credi de absentibus. Hist. 2. 83.

Omne ignotum pro magnifico. Vita Agric. 30.

These authorities, I trust, will suffice to convince us, that we ought not to supply by imagination the deficiency of legal evidence, and that it is not consonant either to justice or sound reason, to extend the laws of evidence, or to be content with a slighter degree of proof, because the scene of action is laid in India, But to obviate the complaint of the want of the best evidence in trials, for crimes committed in
India,

India, the parliament has provided by an act passed in the 13th of the present King, that the Speaker of the House of Commons, or the Chancellor, may send a commission to India, for the examination of witnesses, and that depositions obtained in consequence shall be good evidence, in any parliamentary enquiry in this country.

We frequently hear it observed, that it is the law of England, that when you cannot obtain the best evidence, you shall receive the next best evidence, which the nature of the case will admit. This certainly is the law of England. But it signifies nothing more than that if you have not the best *legal* evidence, you shall resort to the next *legal* evidence. Evidence may be divided into primary and secondary, but the secondary evidence, is as accurately defined and limited by the law as the primary; but you shall never resort to hearsay, to interested witnesses, to copies of copies, &c. &c. because from no circumstances whatever can they ever become legal evidence; if there are exceptions, they are

are such as are as much recognized by the law as the general rule; and where boundaries and limits are established by the law for every case, which can possibly occur, it is immaterial what we call the rule, and what the exception.

With regard to the present impeachment, I have heard an argument of this kind advanced, that though our rules of evidence may be very fit and proper to try a murder, rape, robbery, or a single action, they are perfectly unavailing and inapplicable, when the whole history of a man's life is put in issue; and that this is a case far beyond the comprehension of the contracted vulgar minds of lawyers. By thus enveloping the argument in a mystery, which we have no power to penetrate, if it does not give pretensions to a victory, it at least prevents the disgrace of a defeat; it brings to one's mind, those heroes in Homer, who, when they are hard pressed, are carried from the field by some guardian Deity, wrapt in a cloud. But as far as I can comprehend the premises of this

this argument, I should again draw a different conclusion, and should rely upon that obvious principle which I have mentioned before, that the less prepared a defendant can be to repel an attack, the more scrupulous and circumspect ought his judges to be in their attention to the attempts of the assailant. But without resorting to this observation, which probably will be treated with contempt, as a principle of special pleading, I should contend, that with respect to the law of evidence, it is perfectly immaterial whether one act or ten thousand acts are put in issue. The history of a man's life is a continuation of single acts, and each act must be proved by the same description of evidence, as if upon that act alone depended the acquittal or conviction of the defendant. Whether it is the immediate criminal act, or an act which affords an inference or presumption of guilt, the proof must be exactly the same. If we are to prove that the prisoner rode a white horse (or any other similar circumstance) the same day, on which a robbery was com-

mitted by a highwayman mounted on a white horse, we must prove it precisely by the same description of witnesses and evidence, as we must prove the act of robbery itself. So if we ransack the history of a man's life, whatever actions we bring forward, whether criminal in themselves, or inferences of criminality, these must all be proved by the same sort of evidence. If we are to prove that he issued a murderous mandate, like King Tarquin, by cutting off the head of a poppy, we must prove that act by precisely the same evidence, by which we should have proved that he cut off the head of a man; perhaps it might require some additional facts, or circumstances to explain it, or to shew that it was the cause of the criminal effect.

What I have advanced so far upon circumstantial evidence is this, viz. that facts, from which guilt is to be inferred, must be established by the same species of evidence, as the immediate or principal acts of criminality; but the inference to be collected

from

from those facts, must be left in every court to the judgment and consciences of those, whose province it is to pronounce upon the guilt or innocence of the party accused. Mr. Baron Mounteney, in summoning up the evidence, in the trial between James Annesley, Esq; and the Earl of Anglesea, makes this observation, " I remember to have heard it laid down, " by one of the greatest men who ever " sat in a court of judicature, viz. that " circumstances were in many cases of " greater force, and more to be depended " upon, than the testimony of living witnesses," " Witnesses, gentlemen, may either be mistaken themselves, or wickedly intend to deceive others; God knows, " we have seen too much of this in the " present cause on both sides. But circumstances, gentlemen, naturally and necessarily arising out of a given fact cannot " lie*."

We hear this observation every where echoed, "circumstantial evidence is the best
for

* Har. St. Tr. 9 vol. 426.

for circumstances cannot lie." But if we would give ourselves the trouble to bestow a little consideration upon the subject, I think we shall be convinced that circumstantial evidence is not the best, and that circumstances can lie. There are circumstances which cannot lie, where the conclusion or inference is necessary and unavoidable; but where the conclusion or inference is contingent, circumstances may lie, that is, we may draw an erroneous conclusion from the given facts. The learned *Martheus* clearly describes this distinction; *Argumentum potè necessarium vel contingens est: necessarium, cujus consequentia necessaria est, veluti coivisse eam quæ peperit: contingens, cujus consequentia probabilis est, veluti eadem fecisse, qui cruentatus est; Atalantam virginem non esse, quod cum adolescentibus spatietur sola per sylvas.* In the first case, one fact is a certain demonstration of the other; but in the second, the circumstances must frequently lie, when they charge with murder, a person stained with blood, or *Atalanta*, from such companions and conduct, with

with a want of chastity. But he proceeds to observe, *contingentia* vero *quoniam singula fidem non faciunt, plura tamen conjuncta crimen manifestare possunt.* Rem uno atque altero exemplo declarabimus. *Occisus est Kalendis Mævius: Titius perempti inimicus fuit; eidem sæpius non solum interminatus, sed et infidatus est. Cum deprehenderetur iisdem Kalendis in loco cædis cruentatus, cum gladio cruento, ad mensuram vulneris facto, toto vultu expalluit, interrogatus nil respondit, trepidè fugit.* Hæc singula quidem argumenta infirmiora sunt, universa tamen cædis auctorem Titium evidenter designant, rectèque Duarenus dixit, non dubitaturum se hunc reum carnifici jugulandum dare. Tit. 15. c. 6. Yet Duarenus might have condemned and executed an innocent man. Every one of these circumstances must be proved by positive witnesses, who may be either wicked or mistaken; but even if they are pure and correct, the conclusion we draw from the facts disclosed may be erroneous.

So

So that in circumstantial evidence there must of necessity be more chances for error than in positive evidence. If any number of witnesses should swear, they saw the prisoner draw a reeking sword from the side of a dead man, we have not the same degree of certainty, that he either murdered or killed him, as if the same witnesses had sworn they had seen him run it through his body. It affords a violent presumption, but still it might have been the friendly act of an innocent man, who had accidentally passed that way after the murder was committed; or even if it was the prisoner's own sword, it might have been snatched from his side and plunged into the body of the deceased by some one, who had escaped, or the deceased might have borrowed it, and have fallen upon it himself. All human testimony is nothing more than a high probability, and it is true that circumstantial evidence, in one case, may produce a higher degree of it, or more nearly approach to certainty, than direct

direct and positive evidence in another*.
Human testimony is so far distinct from
cer-

* That both positive and circumstantial evidence may fail, will appear from the following cases, the first is in the Chronicle of the Gentleman's Magazine for Oct. 1772. The other is from the 5th vol. of Causes Celebres, p. 438, where several more such stories are related.

Sept. 14, 1772. Came on at the sessions in the Old Bailey, the trial of one Male, a barber's apprentice, for robbing Mrs. Ryan, of Portland-street, on the highway, on the 17th of June last. The witnesses swore positively to the identity of the lad, and the whole court imagined him guilty. He said nothing in his defence, but that he was innocent, and his evidences would prove it. His evidences were the books of the court, to which reference being made, it appeared that on the day and hour when the robbery was sworn to be committed, the lad was on his trial at the bar where he then stood, for another robbery, in which he was likewise unfortunate enough to be mistaken for the person, who committed it; on which he was honourably acquitted.

Voici un autre fait, dont j'ignore l'époque, & qui m'a été transmis par la tradition. Avant qu'on eût rebâti cette longue suite de maisons qui bordent la place saint Michel à Paris, en face de la rue sainte Hyacinthe, une marchande veuve & âgée occupoit, au même endroit, une petite boutique, avec une arrière-boutique, où elle couchoit. Elle passoit, dans le quartier, pour avoir beaucoup d'argent amassé. Un seul garçon composoit, depuis long-tems, tout son domestique. Il couchoit à un quatrième étage, dont l'escalier n'avoit point de communication avec l'habitation de sa maîtresse; il étoit obligé, pour s'y rendre, de sortir dans la rue; & lorsqu'il

certainly, that it admits of all the degrees of probability, and by some philosophers
has

qu'il s'alloit coucher, il fermoit la porte extérieure de la boutique, & emportoit la clef, dont il étoit seul dépositaire.

On voit, un matin, la porte ouverte plutôt qu'à l'ordinaire, sans qu'on remarquât aucun mouvement qui annonçât que la marchande, ou son garçon fussent levés. Cette inaction donna de l'inquiétude aux voisins. Cependant on ne remarque aucune fracture à la porte : mais on trouve un couteau ensanglanté, jetté au milieu de la boutique, & la marchande assassinée dans son lit, à coups de couteau. Le cadavre tenoit, dans une main, une poignée de cheveux ; & dans l'autre une cravate. Auprès du lit, étoit un coffre qui avoit été forcé.

On saisit le garçon de boutique ; il se trouve que le couteau lui appartient. La cravate que tenoit la marchande étoit à lui. On compare ses cheveux avec ceux qui étoient dans l'autre main ; ils se trouvent les mêmes. Enfin la clef de la boutique étoit dans sa chambre ; lui seul avoit pu, moyennant cette clef, entrer chez la marchande, sans fracture. D'après des indices ainsi accumulés, & si concluants, on lui fait subir la question ; il avoue, il est rompu.

Peu de tems après, on arrête un garçon marchand de vin, pour je ne sçais quel autre délit. Il déclare, par son testament de mort, que lui seul est coupable de l'assassinat commis à la place saint Michel. Le cabaret où il servoit étoit attenant à la demeure de la marchande égorgée. Il étoit familièrement lié avec le garçon de boutique de cette marchande ; c'étoit lui qui mettoit ordinairement ses cheveux en queue ; quand il le peignoit,

has been considered according to the mathematical principles of the doctrine of chances and combinations. In the second volume of the *Miscellanea Curiosa*, the first paper (said to be written by Dr. Halley) is entitled, *A Calculation of the Credibility of Human Testimony*, in which that learned philosopher shews, that if we could determine the probability of the credit of each witness, the sum or product of the whole testimony of any number of witnesses, or the probability of the guilt or innocence of a prisoner, would be a strict and exact mathematical calculation. One proposition clearly demonstrated by those principles, is, that the weight or probability of human testimony, given any degree of credibility to the witnesses, rises in a much higher ratio or proportion than the number of the witnesses; so that where the probability of

noit, il avoit soin de ramasser ceux que le peigne détachoit, & dont il avoit peu-à-peu formé la poignée qui s'étoit trouvée dans les mains du cadavre. Il ne lui avoit pas été difficile de se procurer une des cravates & le couteau de son camarade, & de prendre, avec de la cire, l'empreinte de la clef de la boutique, pour en fabriquer une fausse.

of the truth of each witness is to the probability of his falsehood, from error or corruption, as 9 to 1; if there are two, of that degree of credit, it is 99 to 1, that their testimony is true, or that they are not both wrong; if three, 999 to 1, and so on. So if fifty such witnesses should concur, the probability of their testimony would be a number expressed by 50 nines to 1; and that such great odds should lose, would by many be regarded as a greater miracle than if the sun should appear at midnight, or the dead be raised to life*. Some ingenious friends of mine, accustomed to disquisitions of this nature, have drawn this conclusion from these principles, viz. that no degree of negative testimony merely, can ever totally destroy the probability of affirmative testi-

* Mr. Hume's celebrated argument against miracles, seems to me to amount to nothing more than his own assertion, that if any number of men whatever should tell him they had seen a miracle, he would not believe them. But a religious mind would be more inclined to think that the Creator of the Universe, for wise purposes, might suspend or reverse the ordinary operations of nature, than that ten thousand men should concur in a falsehood.

testimony; as for instance, if one man asserts a fact, and another of equal credit denies it, some probability remains on the side of the affirmative; as if one should affirm that A had a legacy by a certain will, and if another should assert he had read the will, and that there was no legacy for A, yet before A himself saw the will, upon this testimony he would give something for his chance. If we should suppose that the holder of any ticket in the lottery is informed by two men, each of whom is as much in the habit of telling lies as truth, so that it is an even chance what each asserts is true or false, and if one should declare that he heard that ticket called a prize of 1000*£*. the other that he heard it called a blank, from this testimony the chance of that prize would be worth 250*£*. Or if we suppose that from the morning of a certain day, an underwriter would insure a ship at a premium of 10 per cent. but that he was afterwards informed by two sailors, each of whose credibility, we will estimate at an even chance as before, by

one that on that day he saw the ship spring a leak and sink, by the other that he sailed in company with that ship all the day, and that he left her in the evening safe and well; (here I preclude the supposition that both are correct, with regard to the fact, but one mistakes the day) though these two testimonies are directly opposite; yet they by no means cancel each other, but they produce such an effect, that if the underwriter is a man of prudence and calculation, he would not afterwards insure that ship for less than $32\frac{1}{2}$ per cent.* The demonstration of the solution of these cases, I must leave to those, who have an acquaintance with the principles, and a disposition to be amused by such speculations. But

* The higher the probability of each of such opposite testimonies, the more nearly they will cancel each other, or less effect will be produced. But negation merely can never totally destroy affirmation, the effect of an affirmation can only be cancelled by an affirmation of something of a directly opposite nature. If two persons equally credible, should assert, one that A had lost 1000*£*. the other that A had won 1000*£*. then A's situation would be of the same value it was before; and gamblers and underwriters would not object to *stand in his shoes*.

But it must be admitted, as we cannot with any degree of certainty appreciate the credit of each witness, they are of little or no use in practice, though they are undeniably true in abstract theory. But science built upon a firm foundation, when properly considered, never can be at variance with good sense. The most honourable acquittal leaves some unfavourable presumption; for if the person tried should have the misfortune to have one or two more such acquittals for the same crime, it cannot be affirmed that that person will stand as clear from suspicion, as if he never had been tried at all; therefore some probability must remain in favour of each accusation, for the sum of any number of nothings would still be nothing*. A public trial is so great an injury to a fair character, that perhaps grand juries ought to be a little more cautious than they are.

It

* In looking into the Civil Law books, I find in Farnacius, *Quæst. LXV. n. 201.* plus (inquiunt Doctores) creditur duobus affirmantibus quam mille negantibus, and Muscardus calls this *Regula illa vulgaris*, vol. 1. conclu. 70.

It is so much the general understanding of mankind, that no evidence amounts to certainty, that the most conscientious witnesses in all times have been inclined to qualify their testimony by belief; the witnesses of the present day perpetually believe, where they entertain no doubt, and Cicero tells us, *Veterum in testimoniis dicendis ea fuit diligentia ac religio, quod inscientia multa versaretur in vita, ut, arbitrari se, testes dicerent, etiam quod ipsi vidissent.* Lib. 4. Acad. Quest.

In the consideration of circumstantial evidence, I have stated that the circumstances must be proved by living witnesses, or positive testimony; but there is a species of testimony which is called the *evidentia rei*; though this must be introduced by positive evidence, yet when produced, it speaks for itself, and requires no explanation. Of this nature may be mentioned two cases which have happened within a few years upon the Northern circuit; in one case a person was found shot by a ball, and

and the wadding of the pistol stuck in the wound, and was found to be part of a ballad called *Sweet Poll of Plymouth*, which corresponded with another part found in the pocket of the prisoner. The other also was a case of murder; and in the head of the deceased, there was a chip or splinter, which exactly fitted the cavity in a bludgeon, from which a piece had been lately broken, which bludgeon the prisoner carried in his hand when he was apprehended. Though this account of the two pieces of the ballad, and two pieces of the bludgeon must be proved by positive testimony, yet the court and jury are as competent judges of the fitness and correspondence of the parts as the witnesses. *Cui adsunt testimonia rerum quid opus est verbis?*

These were certainly strong corroborations of other circumstances, but if they had stood alone, they would have deserved little consideration; for if the ballad and the bludgeon, had been thrown away by the murderers, they were objects likely to draw

draw the attention of an innocent man, who would naturally have put one in his pocket, and have carried the other in his hand.

Mr. Justice Blackstone says that, "Light or rash presumptions have no weight or validity at all*." This I humbly conceive is not quite correct, singly they ought to have no validity upon the mind of the court, but every circumstance which affords a presumption, however light must be received; though it adds but a drop to the Ocean, it will have validity according to its weight, and a number of such presumptions may become of importance, or in the words of Matthæus, *Possunt diversa genera ita conjungi, ut quæ singula non nocent, ea universa tanquam grando reum opprimant.*

By these general observations upon the nature of positive and circumstantial evidence, I may perhaps be thought to have

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* 3 vol. 37r.

wandered from my subject; but I make this application of them, that whatever is abstractedly and mathematically true in one place, must be so also in another, and that to assert, that peers and commoners should have different rules of evidence, would be as great an outrage, against all science and sense, as that they should reckon good by different rules of arithmetic.

But something of this kind has been advanced, that ordinary rules may be invariably observed in ordinary cases, but cases of extraordinary enormity of guilt from their very nature, ought not to be limited and confined by rules, which were only intended for common occurrences. Here again I should draw directly the contrary conclusion *, and should contend, if the law would admit of restriction or relaxation, that the evidence ought to be more strict in proportion to the magnitude of the

* Being obliged to draw a different conclusion from every argument, that I have yet heard, I should suspect myself of prejudice or perverseness, if I did not find that I was supported by the most respectable authorities.

the accusation. In this I am fortified by an authority pregnant with good sense, though I do not know to whom to ascribe it, having omitted to mark the reference, when I extracted it, but it wants not the sanction of a name. "It is a common but well founded maxim, that in proportion to the greatness of a crime, ought the strength of the proof of it to be. The higher a crime is, and the deeper it draws its consequences, so much the clearer and stronger ought the evidence of it to be."

Whatever is more rare and extraordinary, either in the actions of mankind, or the appearances of nature, will require so much stronger proof to induce us to believe its existence. When an incredible story was related at Rome, it was a proverbial saying, I should not believe it, though Cato should assert it. It requires proof of a higher nature to convince us that a woman of the age of 51, like Lady Jane Douglas, had been delivered of twins, than

than that such an event had happened to a young woman of the age of 21 or 31.

It perhaps may be observed, that the peers, from their superior education, might safely be entrusted with evidence, which it would be dangerous to relate in the hearing of a jury; that their enlarged and enlightened minds would more easily discriminate the reality of truth, from what bore but the semblance of it. Education, it is true, in this Country is regarded as one of the best ornaments of nobility, and it is one of the first advantages of fortune to be able to purchase it in the greatest perfection. But as men of rank and fortune, generally associate with those, who are above the temptation of admitting even a thought of fraud and design, they are less experienced in the artifices of the world, and become liable to be imposed upon in proportion to the superior purity and integrity of their characters.

For oft tho' wisdom wake, suspicion sleeps
At wisdom's gate, and to simplicity
Resigns her charge, for goodness thinks no ill,
Where no ill seems.

But notwithstanding these benefits from education and situation in life, yet it must be admitted, that the minds of a peer and a commoner are formed by the same hand, and constructed of the same materials. In the inferior courts, a prisoner or defendant may object to, or challenge, such a number of the jury, as to be almost secure, that he is tried by his peers, who are *omni exceptione majores*, and who are brought from the neighbourhood, in order that they may be acquainted with the credit and characters of the witnesses. But in the House of Lords, no challenge can be admitted, and every peer, who has not been pronounced *non compos mentis* under a writ of *De idiotâ inquirendo*, or a commission of lunacy, may decide upon the estate, life and honour of an English subject. And high and reverend as the law deems the honour of a nobleman, and as far as ambition and human passions will admit, it may be exempt from suspicion and reproach; yet it will scarce be thought *Scandalum Magnatum*, if we should suppose, that there are few im-

peach-

peachments, where the defendant would not wish the absence of many of his judges, or that others might be substituted in their room. In the inferior courts, the law of evidence is the most essential part of that great bulwark of our liberty, the *Judicium Parium*, or the trial by jury. Each jurymen is solemnly sworn, that he will a true verdict give, and a true deliverance make, according to the evidence. Break down the barriers of evidence, and the security of that trial is gone. Though it is a common observation, that the mind of man is fond of authority, yet the Lords will check this propensity in extending the admissibility of evidence, when they consider that they are more particularly the objects of trial in their own court, and that by such extension, each might perish by his own law; or as it has been said of bills of attainder, that, like Syfiphus's stone, it might roll back upon their own heads. The impeachment of a commoner before the Lords, may be considered in the same degree, the *Judicium Parium*, as the trial of a peer

peer by a jury. The Lords, if not impeached, in all cases of misdemeanour, as for libels, perjury, &c. must be tried like a commoner before a jury, and the authorities are strong, that a commoner never can be impeached before the House of Lords for any crime higher than a misdemeanour.

If the House of Lords could deviate from the rules of evidence by a hair-breadth, they might leave them at an infinite distance. There can be no medium. For who shall fix and determine when they shall decide according to the law, and when by their will and pleasure? Every thing would be debated and voted, and what was admitted in the evening might be rejected in the morning. If a father and a son, a peer and a commoner, were engaged in the same treason, murder, or other capital crime, they would be tried by different proofs, and perhaps meet with different fates. The Lords might even surpass

Dio-

Dionysius in refinement in tyranny, and might condemn to death the wife or the son of a king upon the testimony of a dream. Indeed, one of our Queens, Anna Boleyn, was convicted of high treason in the court of the Lord High Steward, upon evidence not much better*.

Articles of impeachment were prepared against another of our Queens, Catherine Parr, but by her dexterity and address, she baffled the designs of her enemies. The law of England has no respect of persons, and it surely will not deny to a Queen Consort, and the Royal Blood, those blessings of liberty and justice, which it secures to the meanest negro servant. If the peers should disregard the laws of evidence, they might condemn to death upon the testimony of copies of copies of forged and fab-

* One of the charges against this unhappy Queen, was, that she had said, "That the King never had had her heart," a declaration, if it was made, in which probably there was more truth than discretion: but this was adjudged to be high treason, in slandering her issue, according to an act of parliament, made a short time before, for her honour and protection.

fabricated originals, the hearsay of hearsay, the *voces ambiguae*, the tales of old women, or the prattle of children. They might resort to what has been so eloquently described by a great master; *Sermonem sine ullo certo autore dispersum, cui malignitas initium dederit, incrementum credulitas, quod nulli non etiam innocentissimo possit accidere fraude inimicorum falsa vulgantium**. The sanctuary of the faithful bosom of a wife might be violated, who might be dragged into court, and tortured to disclose the confidential, and sacred conversations with her husband. What could prevent them from introducing even the rack itself, it forms a considerable branch of the Civil Law, and the laws of other nations; there is one ready in the tower, where for the glory of our law and country, it is exhibited among those monsters, which are foreign and unnatural to our climate†.

One of the charges against the unhappy Queen Elizabeth was, "That she had seduced a nobleman, and had been guilty of adultery with him." This charge was never proved, and she was acquitted. It was a device of the King's lawyers to ruin her, and they were disappointed.

* Quintilian Lib. 5. c. 3. † Mr. J. Foster takes notice that the rack has been mentioned in the Court of the High Steward, "For," says he,

They might even adopt that maxim of enthusiasm, *Credo quia impossibile est*. If there should be such a case, our law were

^a At the trials of the Earls of Essex and Southampton, the Attorney General, Sir Edward Coke, extolleth the great clemency of her Majesty towards the conspirators, *that none of them were put to the rack or torture*; and acknowledgeth the goodness of God towards her, and his just judgment upon the prisoners, that the truth had been revealed by the witnesses without rack or torture of any of them. A strain of adulation, to say no worse of it, nauseous and sordid, highly unbecoming a gentleman of the profession, especially one who well knew, and hath informed his readers, that any kind of torture, in that case, would have been utterly illegal." p. 244.

But such is the delicacy or rather justice of our law, that it will not receive a confession, which has been obtained either by the torture of hope or fear. The principle is the protection of innocence, and it arises from an apprehension, that under the influence of promises or threats, a man might be induced to declare himself guilty, when he is perfectly innocent. I know no instance by which this can be so aptly illustrated as a case put by one, who was well acquainted with the springs of human nature, and whose mind was not meanly imbued with the principles of the English law. I mean the author of Tom Jones. When poor Partridge was tried before Mr. Allworthy for infidelity to the marriage bed, and a confession was produced against him by his wife, "Partridge still persisted in asserting his innocence, though he admitted he had made the above mentioned confession, which he however endeavoured to account for by protesting

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were no bounds and restraints, a rabble of evidence of every unprincipled denomination would rush into the House of Lords, to support such eloquence as perhaps Rome and Athens never heard.

It is sometimes asked, if the Court of Chancery does not admit different rules of evidence from those which are observed by the courts of law. Nothing is more erroneous than the general vulgar notion of a court of equity; it differs from the other courts, as they in a great degree differ from each other, in its forms and jurisdiction; but

testing he was forced into it by the continued importunity she used, who vowed, that as she was sure of his guilt, she would never leave tormenting him till he had owned it, and faithfully promised, that in such case, she would never mention it to him any more. Hence, he said, he had been induced falsely to confess himself guilty, though he was innocent, and that he believed he should have confessed a murder from the same motive." Book 2. c. 6.

And the event of this trial affords a striking instance, and it seems to have been the moral intended by it, wherefrom not adhering to the legal rules of evidence, an innocent man is condemned to shame and ruin by a righteous judge.

but the Chancellors of the present time disclaim all discretion, they cannot indulge their own notions of justice and equity, but are as much chained down by maxims, forms, and precedents as the other judges in Westminster Hall. And with regard to evidence, we have the authority of Lord Hardwicke, "That the rules, as to evidence, are the same in equity as at law, and if A. was not admitted as a witness at the trial there, because materially concerned in interest, the same objection will hold against reading his deposition here." And again, "The rules of evidence in this court, as to witnesses, are exactly the same as at law *."

Even in the court of Star Chamber, the most arbitrary and detestable of all courts, the judges did not exercise any discretion with respect to evidence, but the testimony of witnesses was admitted and rejected according to the general law of the land, as it

* 1 Atkyns's Rep. 453. and 2 Ibid. 48.

it prevailed in the courts of Westminster Hall *. Some prosecutions before the Roman Senate, perhaps, may be considered as analogous to impeachments before our high court of Parliament; but if we were to examine the accusations preferred before that grave and august assembly, I am inclined to think that we should never find that the prosecutors requested the judges to dispense with the legal proofs, or rules of evidence. At least for this opinion I have the authority of one learned Civilian, Matthæus, who observes, that, *Verres quoque quam aperte Siciliam depopulatus fuerit, omnibus notum fuit, tamen et accusator et probationes legitimo constituto judicio exierunt* †. And we have the authority of Cicero himself, who concludes his first *Actio* against Verres, by declaring, *Dicimus Gaium Verrem, cum multa libidinosè, multa crudeliter in cives Romanos atque in So-*

* Vide Hunter's History of the Star Chamber, lately published in the *Collectanea Juridica*, No. vi. p. 205.

† Prolegom. cap. 4.

tios, multa in Deos hominesque nefarie fecerit, tum præterea quadringenties sestertium ex Sicilia contra leges abstulisse. Hoc testibus, hoc tabulis, privatis publicisque auctoritatibus ita vobis planum faciemus, ut hoc statuatis, etiam si spatium ad dicendum nostro commode, vacuosque dies habuissemus, tamen oratione longâ nihil opus fuisse. By alluding to the accusation of Verres, it is far from my intention to insinuate either a parallel or a contrast between the governor of Sicily and the governor of India. It would ill become me to publish a single reflection, either in favour, or to the prejudice, of any defendant, pending a public trial. I appear only as an advocate for the law of England. And I conceive, I and every Englishman have a right to say, that if either a subject or an alien, should come to England with all the guilt of India accumulated upon his head, or concentrated in his heart, he is entitled to the benefit of our laws, and that we ought not to hunt him like a tyger.

I have now taken notice of every material

rial authority which I have been able to discover, after some degree of diligence, which I felt myself challenged and stimulated to exert, by the attention which was paid to what I advanced upon a former occasion. If there are any authorities upon this question, which I have not enumerated, I must take shame to myself and confess my ignorance, a confession which I should think less dishonourable than the imputation of wilful concealment from the public.

All that I have been able to collect I can contemplate with satisfaction, and with a confident hope, that I shall be acquitted of a reprehensible degree of rashness, for having declared what had been urged respecting the discretion of the House of Lords, a monstrous doctrine; and I trust I may now be permitted to conclude, that it is totally repugnant to that liberty and justice, which are secured to us by almost every part of our government, but more peculiarly by the law of evidence,
which

which I feel myself unequal to describe in
 such clear and strong language, as has
 been used by Lord Cowper, when he says,
 " The wisdom and goodness of our laws
 " appear in nothing more remarkably,
 " than in the perspicuity, certainty and
 " clearness of the evidence it requires to fix
 " a crime upon any man, whereby his life,
 " liberty, or his property, can be concern-
 " ed. Herein we glory and pride ourselves,
 " and are justly the envy of all our neigh-
 " bour nations. Our law, in such cases,
 " requires evidence so clear and convinc-
 " ing, that every bye-stander, the instant
 " he hears it, must be fully satisfied of the
 " truth and certainty of it. It admits of
 " no surmises, innuendos, forced conse-
 " quences, or harsh constructions, nor
 " any thing else to be offered as evidence,
 " but what is real and substantial accord-
 " ing to the rules of natural justice and
 " equity *."

• St. Tr. 10 vol. 52.

THE

THE
APPENDIX,

CONTAINING SOME FURTHER OBSERVATIONS ON THE EFFECT OF A DISSOLUTION OF PARLIAMENT UPON AN UNFINISHED IMPEACHMENT.

THE important question, whether an impeachment was determined by a dissolution of Parliament, after having undergone a discussion for three days in the House of Commons, was decided in the negative, the numbers being 143, and 30; and it must ever be considered as a most remarkable occurrence in the legal history of this country, that in the minority were the votes of his Honour the Master of the Rolls, the Attorney and Solicitor General, six King's Counsel, one Serjeant, and several other Barristers of distin-

distinguished eminence. When the same question was agitated in the House of Lords, it was again decided in the same manner, the numbers being there 66 and 18; and the Lord Chancellor, and the Lord Chief Justice of the King's Bench, voted in the minority. Previous to any public investigation of this question, the author of this Dissertation was induced to collect and examine the authorities upon the subject, and to publish as his decided opinion, that an impeachment was terminated by a dissolution of parliament †.

From the strenuous support, which this side of the question received from the most learned part of the profession of the law, and from an attentive consideration of all that great abilities and industry have produced on the other, he must ever look back at that opinion with pride and satisfaction. But for the conclusion which we

† Vide an Examination of Precedents and Principles, by Ed. Christian, 2d. Edition.

professional men were obliged to draw from an unprejudiced examination of the subject, we have been treated with a degree of obloquy unparalleled in the History of England. We have even been charged with waging war against the liberties and constitution of the country. We may have been mistaken, but the principle, which directed us to that conclusion, is fixed, I trust, upon too solid a foundation in our minds, ever to be shaken by the *civium ardor prava jubentium*.

A false and ruinous distinction has lately been propagated, and one is astonished and grieved to hear it adopted by men of sense and education, between the law and the constitution. Where shall we find them disunited, by those who have ably supported and richly adorned our government, Judge Blackstone, Judge Foster, Lord Holt, Lord Somers, Lord Bacon, Lord Coke, or by any author, whose

whose productions ought not to have been strangled in their birth?

There can be but two distinct ideas annexed to the word *constitutional*, it signifies either what is legal, or what is consonant to principles of liberty. If our conclusion was the law, it was constitutional in every sense of the word. For to assert that the Law of England can be altered by any power less than the united authority of the King, Lords, and Commons, is repugnant to every principle of our political liberty, and blasphemy against that constitution, which we have so much reason to idolize.

These are the true revolution principles. When our ancestors had gloriously cut off for ever, one corrupt branch from the succession to the crown, that they might not afford a precedent or example to posterity to have a partial revolution, upon every occasion, even for a turnpike bill, whilst there was a King upon the throne, they

were anxious not to appear to take away by their resolutions or declarations alone, even the most terrible of all powers, that of dispensing with laws; and they seized the first opportunity to have the Bill of Rights confirmed by the authority of the King, Lords, and Commons. The two Houses of parliament singly, or conjointly, have no more power to alter the established Law of England, than the King has by his proclamations. Omnipotence has never yet been attributed to less than the whole. These are so much first principles and such obvious truths, that one is ashamed to repeat them, but the late mysterious use of the word constitution has made it necessary.

That great patriotic Chief Justice Lord Holt, informs us, "That the authority of parliament is from the law, and as it is circumscribed by law, so it may be exceeded, and if they do exceed those legal bounds and authority, their acts are wrongful, and cannot be justified any more

"more than the acts of private men."
Salkeld's Reports, 505.

There is one instance upon record, where the House of Lords, upon a writ of error decided, from the hardship and unreasonableness of the case, contrary to the opinions of the judges and all legal authority; but it was immediately perceived, that if the Lords should thus indulge their propensity to do justice, they would become the sole legislators of the country. The judgment could not be reversed. But as a reproof, the Commons instantly brought in a bill, which passed into a statute, to establish provisions agreeable to the judgment of the Lords. So we now refer to the statute and not to the judgment*.

Those

* It was the case of *Reeve, v. Long*. Salk. 228.

An estate was given by will to the father for life, and after his death, to his first son in tail, but no trustees were appointed to support contingent remainders; the father died without any issue born, but left his widow with child, who was delivered of a son. All the legal authorities were clear, that this posthumous son could

"Those who would overthrow the law of England by their principles of the constitution, without an act of parliament, may read an awful lesson on the tendency of their doctrines in the resolution of the House of Commons, on the 4th of Jan. 1648.

Resolved, that whatever is enacted or declared for law by the Commons in parliament assembled, hath the force of law, and all the people of this nation are concluded thereby, although the consent or concurrence of the King, or House of Peers, be not had thereto."

This was a natural prologue to the tragical drama, that was performed on the 30th of the same month.

Such industry, learning and abilities have not take the estate, but the Lords, from the hardness and cruelty of the case, determined that he should have it. And now by 10 and 11 W. 3. c. 16. it is enacted, that posthumous children in all such limitations shall take in the same manner, as if they had been born before the death of their parent.

have lately been exerted in search of arguments and authorities, that I think myself extremely fortunate that in what I had collected, and from some books without the ordinary assistance of an index, I have so little to correct.

In the 15th of Ed. 3. the Archbishop of Canterbury was arraigned in parliament agreeably to his own desire, and in a parliament held two years afterwards, the King of his own accord ordered all the papers touching the arraignment to be cancelled. From what appeared to me, I stated that it was probable that the arraignment and the cancelling of the papers happened in the same parliament, but the superior accuracy of the Hon^{ble} Spencer Perceval, has shewn § that the papers were cancelled in a new parliament, which correction I am ready to acknowledge. But as this is the only case, which affords a semblance of a continuation of a criminal

pro-
§ Vide A Review of the Arguments in favor of the continuance of Impeachments notwithstanding a dissolution. By a Barrister.—avowed by Mr. Perceval.

prosecution from the creation of parliaments, till the year 1678, I shall make this observation upon it, that the King's command to cancel the papers respecting the arraignment, can be no more considered as a continuation of a trial, than the expunging of the resolution of the House of Commons upon the Middlesex Election from their journals, is a continuation of that transaction.

But we are perpetually told, that there are cases both ways. No case since the beginning of time has yet been discovered, in which part of the evidence was given in one parliament, and part in another. It is true, that on the 19th of March, 1678, the House of Lords resolved, that a dissolution did not alter the state of impeachments brought up in a former parliament; but on the 22d of May, 1685, the former order was reversed and annulled. Notwithstanding this, the cases which happened within those seven years, are said to be a set-off against those cases, which have been determined since. It has always appeared

By a Bill introduced by Mr. Parnell.

to me, that you might as well argue, that our government may be republican, because there is a case both ways; or that, since the proceedings of the Middlesex Election were expunged from the journals of the House of Commons, a member expelled for a libel is incapable of being re-elected, because there are cases both ways. The disaffirmance of power and authority, which has once been exercised, affords a much stronger argument against the existence or legality of it, than if it had never been so exercised and so disclaimed. If we were to stop here, the appearance and the speedy disappearance of these cases, like comets, instead of oppugning, would have strongly corroborated the general principles of our system. But Mr. Perceval has found a paragraph in Rapin's History, which he thinks destroys the authority of the order of 1685, and therefore restores to credit the order of 1678. The paragraph is this, "The Commons having given the King so real a demonstration of their zeal and affection (by voting

him

" him a revenue) the Lords were willing
 " likewise to shew him how much they
 " were devoted to him in any thing that
 " lay within their power; to that end, the
 " King having sent a warrant to the At-
 " torney General to enter a *noli prosequi*
 " upon the indictment against the Popish
 " Lords, who had been prisoners in the
 " Tower for the plot, and against the Earl
 " of Danby, the House of Peers annulled
 " their order of the 19th of March 1678-9;
 " and entirely discharged these Lords who
 " had been let out only upon bail."

If Mr. Perceval had read a little
 further in the same volume, he would
 have found, that Rapin never meant
 to say that the Lords intended to oblige
 the King, *in any thing that lay within their
 power*; inconsistent with the law and the
 constitution; for he declares in the strongest
 language, *that it is without foundation they
 are charged with a design of sacrificing to the
 King the interest of their religion and their
 country.*

country. The whole passage is striking;
 "When one compares," says he, "the
 "firmness of the members of this parlia-
 "ment, when they believed the interests
 "of religion were at stake, with their ex-
 "treme zeal for the King in the beginning
 "of their session, it must be inferred, that
 "their condescendance was owing purely
 "to their mistaken good opinion of him,
 "and that their firmness now was owing
 "to their recovery from that mistake. It
 "is therefore without foundation, that
 "they are charged with a design of sacri-
 "ficing to the King the interest of their
 "religion and their country. The contrary
 "manifestly appeared in the resistance
 "made by them to the temptation, which
 "the King laid before them, and this even
 "in his presence and face to face. This,
 "in my opinion, is the highest degree to
 "which resolution can be carried*.

How then did this question stand at the
 re-

* 15 vol. p. 99.

revolution? No instance in the history of
 this country can be found, in which a cri-
 minal prosecution was continued beyond
 the parliament in which it was commenced,
 prior to the order of 1678, and this was
 rescinded and annulled in 1685. In the
 Journals of the House of Commons, it is
 recorded, that on the 3d of May, 1782,
 "The House was moved, that the entry
 "in the journal of the House of the 15th
 "day of February, 1769, of the resolution,
 • That John Wilkes Esq; having been in
 "this session of parliament expelled this
 "House, was and is incapable of being elec-
 "ted a member to serve in this present
 "parliament" might be read, and the
 "same being read accordingly; a motion
 "was made, and the same being put; that
 "the said resolution be expunged from the
 "journals of the House, as being subver-
 "sive of the rights of the whole body of
 "electors of this kingdom, It was re-
 "solved in the affirmative. Ordered, that
 "all the declarations, orders and resolu-
 "tions

"tions of this House, respecting the elec-
 "tion of John Wilkes Esq; be expunged;
 "and the same were expunged accordingly."

Are we not compelled to conclude from this, that the question of incapacity is less open to discussion, and the law upon it more firmly established, than if the two resolutions had never had existence? Where then is the difference between these resolutions, and the two orders of the House of Lords, except that the orders of the Lords follow each other after 7 years, and the resolutions of the Commons after 13; such then is the state of the case at the revolution. When we proceed further, we shall find within two years after the revolution, when the principles of the constitution were supposed to be better understood, that two peers and five commoners were discharged from impeachment upon this ground solely, viz. because a dissolution of parliament took place before they were prosecuted with effect.

At the time of my former publication,

I had overlooked the case of Sir Adam Blair and his four associates, but I represented the precedent of the dismissal of Lord Salisbury and Lord Peterborough as decisive of the question.

But those gentlemen, who have adopted the other side of the debate, have attempted to diminish the force of this authority, by endeavouring to prove that it is within the limits of possibility, that the two peers might be dismissed upon another ground, viz. because they were entitled to the benefit of a statute pardon. But the case of Sir Adam Blair and four others, who had attempted to overturn the revolution, by publishing a declaration of James the Second, entirely precludes the supposition of such a possibility in the case of Lord Salisbury and Lord Peterborough; and I think incontrovertibly proves that all the seven were dismissed, because the dissolution determined their impeachments. For the Lords were so little disposed to dismiss the impeachment of Blair and his accomplices, that on the 2d
of

of July, 1690, they resolve, contrary to former authorities, to proceed in their impeachment, though they were commoners and charged with high treason*. But on the 5th of April preceding, in consequence of their petition, the Lords had resolved to take into consideration, whether impeachments continue from parliament to parliament, the impeachment having been exhibited by the Commons in a preceding parliament; but no report is made before the prorogation over the summer. On the meeting of parliament again in October, the two peers, who had likewise been impeached in a former parliament, present a petition; upon this the Lords make a similar resolution as before, to take into consideration the effect of a dissolution, and after an elaborate investigation of the question, they dismiss Lord Salisbury and Lord Peterborough, and in a short time afterwards they discharge Sir Adam Blair and the four other commoners. As far as it affected their case, the question was pure
 * The case of Fitzharris and other authorities prove

that no commoner can be impeached for treason or felony.

and unmixed, their crime was atrocious, and it is clear from the resolution of the Lords to try them, though they were commoners, for high treason, there was no disposition to shew them favour. The most zealous advocate will scarce have perseverance and fortitude to deny, that these five were discharged merely because a dissolution had put an end to their impeachment. parliamentary proceedings in a common case exhibited by the Commons in a preceding year It is not my intention to pursue all the authorities, or to attempt a refutation of the arguments on the other side; the object of this appendix is only to supply some deficiencies in my former publication. In that pamphlet I endeavoured to establish that it was an original inherent quality in the constitution of parliaments that nothing could be continued after a dissolution, and that this was a fundamental property in the creation of all courts; this conclusion I drew from general principles, and the consideration of the origin of judicature. This was a line of argument in which I ventured to advance, unconscious of any assistance of the authorities and other authorities prove that no commoner can be impeached for treason or felony

sistance or support. It affords as great a gratification to a professional man, to find his conclusions from general principles, confirmed by high authority, as it does to a philosopher, to see his theory established by experiment. In the case of Captain Streaton, who had been committed by the parliament in the time of the commonwealth, and, after the parliament was dissolved, was brought by *habeas corpus* before the court of upper bench, the court were of opinion that he ought to be discharged, because this order of commitment was neither an act, nor a judgment, and therefore could not continue after a dissolution; and Lord Chief Justice Roll observed, "That a parliament is a new court, they appear, and are always summoned by new writs"*. Here the Chief Justice evidently declares, that the new writs are the commission, by which the new court is constituted.

Lord Chancellor Nottingham in his Treatise on the King's power of granting

* Harg. St. Tr. 2 vol. 210.

pardons in cases of impeachment, lately published, declares, "It is a mistake to say, that impeachments depend from parliament to parliament, and whatever some late precedents to the contrary may import, there will be cause hereafter to resume the consideration of these precedents. But though the breaking up of the court, wherein the prosecution is begun, should not break off the prosecution, yet it does not follow, but that the pardon of the crime, which is prosecuted, may well enough extinguish it." Here the reason assigned by Lord Nottingham, why impeachments cannot depend from parliament to parliament is, because the court is broken up, and therefore as in other courts the prosecution is broken off. All authorities concur, that the Scotch parliament, though all the estates sat in the same House, was established upon the same feudal principles as the English. In the fifth parliament of James the third, in the year 1467, there is a statute which puts

* The precedents between 1678 and 1685.

puts it beyond all cavil and controversy,
that the court of parliament is analogous
to other courts, with regard to its conti-
nuation and dissolution. The title and the
act are as follow; "The parliament, justice
"aires, nor chalmerslane aires, needis not
"to be continued fra daie to daie." And then,
"It is scene speedefull, that the court of
"parliament, justice aire, nor chalmerslane
"aire, nor *sik like courtes*, that hes con-
"tinuation, needis not to be continued fra
"daie to daie, bot that they be of sik
"strength, force and effect, as they had
"been continued fra daie to daie, unto the
"time that they be dissolved. The parlia-
"ment be the King: the justice aire be the
"justice: the chalmerslane aire be the chal-
"merslane, and *otheris sik like courtes*. And
"that nane exception proponed be ony
"persones be admitted in the contrary."

These authorities to prove that there is
an analogy between parliament and other
courts, perhaps deserve a little more con-
sidera-
in Murray's Scotch Statutes,

sideration, than the unsupported assertions, which have lately been so confidently advanced to the contrary.

In my former publication, I have taken notice of that peculiar property of an impeachment, viz, that the Lords cannot pronounce judgment, till it is demanded by the Commons. Though the Lords should be unanimous in their verdict of guilty, yet still the guilt or innocence of the person impeached may be debated in the House of Commons, and they might be unanimously of opinion, that judgment ought not to be demanded.

In Lord Macclesfield's impeachment, the Lords without a dissenting voice, pronounced him guilty, yet 65 of the Commons after much debate, voted against the demand of judgment.

In Lord Strafford's trial, the Commons sent the following message to the Lords, " That this House hold it necessary and fit,

“ fit, that all the Members of the House
 “ may be present at the trial; to the end
 “ every one may satisfy his own conscience,
 “ in the giving of their vote to demand
 “ judgment†.”

This being the great constitutional characteristic of an impeachment, how can the People of England demand judgment by their representatives, when few of these representatives have heard the whole of the trial?

If it is said they may satisfy their consciences by reading the evidence, which in the present trial is ordered to be printed for that purpose; in a case of blood this would be a proposition, which a conscientious man would shudder at. There are some minds so obdurate, that they can only be awakened by cases of horror and extremity. Who is the scribe, that has become the keeper of the consciences of both Houses of Parliament? where is the oath

† Commons' Journals 11th of March, 1640.

and provided by the constitution for the faithful discharge of his duty? what security has he given to the country, that he will not make affirmative and negative sentences depend upon his will and pleasure, or his taste in composition? The dashes and scratches of the most expert shorthand writer produce miserable confusion, and they are again to receive the finishing touch from a blundering printer.

Is there a man in England, who would lay his hand upon his heart, and condemn a fellow subject to death, upon such evidence? if there be, I envy him not the possession of that heart. Even if the words were reported with perfect accuracy, where is the ready recollection, the confident tone, the change of colour, the quivering lip, the hesitating voice, which stamp an impression, that no language can convey?

This is the greatest inconvenience in continuing an impeachment after a dissolution, viz. that judgment cannot

con-

conscientiously be demanded by a full representation of the Commons of England.

We have never denied that it may be dangerous to leave the King the prerogative of screening the greatest state delinquents from the vengeance due to their crimes. Such a power may be highly dangerous, but this is an argument *for* its constitutional abolition, no proof of its non-existence. The King certainly possessed, and perhaps does still possess, this power in a much more formidable shape.

It is a much easier method of protecting a favourite, to put the great seal to a piece of parchment, which completely cancels at once a black catalogue of crimes, than to throw a whole nation into combustion, whose representatives would return with inflamed indignation.

The object of their fury could only expect safety in flight, a punishment, and

a commoner, probably more severe than a
judgment would inflict.

That the King possessed and exercised
in all times the power of granting pardons
to persons impeached, Lord Nottingham
in his treatise has abundantly proved. I
shall here introduce a remarkable record,
in which it is both acknowledged by the
Commons, and asserted by the King.

*Item prie la commune de nostre dit seigneur
le Roi que nule pardon soit grantee a nully per-
sone, petit ne grande, q'ont este de son conseil
et serementez, et sont empeschez en cest present
parlement de vie ne de membre, fyn ne de rai-
ceon, de forfaiture des terres, tenemens, biens,
ou chatiaux, lesqueux sont ou serroient trouvez en
aucun defaut encontre leur ligeance, et la te-
nure de leur dit serement, mais q'ils soient due-
ment puniz selonc leur desert: ne q'ils ne ser-
ront jammes conseillegz ne officiers du Roi, mais
en tout oustez de la courte le Roi et de conseil
as touz jours. Et sur ceo soit en present par-
lement fait estatut s'il plect au Roi, et de touz
autres*

autres en temps à venir en cas semblable, pur profit du Roi et de Roialme.

Responſio.— *Le Roi ent fra ſa volente come mieltz lui ſemblera.* Rot. Parl. 50. Ed. 3. n. 188.

Twelve years after the revolution, it was thought expedient to take away, by an *Act of Parliament**, part of this prerogative, viz. the power of pardoning before conviction. But ſince that time, as before, the King has retained and exerciſed the power of granting a pardon after judgment was pronounced; for Mr. J. Blackſtone tells us, that “after
“ the impeachment and attainder of the fix
“ rebel lords in 1715, three of them were
“ from time to time reprieved by the
“ Crown, and at length received the benefit
“ of the King's moſt gracious pardon†”.

I ſhall now take my final leave of this ſubject by obſerving, that how Cicero could have argued this important queſtion, he
has

* 12 & 13 W. 3. c. 2. † Com. 4 vol. 4co.

has left us an immortal specimen, in every syllable of which he seems to have been inspired by the Genius of the English Constitution.

Neque me illa oratio commoveret, quod ait Attius indignum esse facinus, si senator judicio quenuquam circumvenerit, legibus eum teneri: si eques Romanus hoc idem fecerit, non teneri. Ut tibi concedam, hoc indignum esse, tu mihi concedas necesse est, multo esse indignius in eâ civitate, quæ legibus contineatur, discedi à legibus. Hoc enim vinculum hujus dignitatis quâ fruimur in republica, hoc fundamentum Libertatis, hic fons æquitatis; mens et animus et consilium, et sententia civitatis posita est in legibus. Ut corpora nostra sine mente, sic civitas sine lege, suis partibus, ut nervis ac sanguine et membris, uti non potest. Legum ministri, magistratus; Legum interpretes, Judices; Legum denique idcirco omnes servi sumus, ut liberi esse possimus. Oratio pro Cluentio.

